

REPORT

1ST FAO/WHO JOINT MEETING ON PESTICIDE MANAGEMENT

and

3RD SESSION OF THE FAO PANEL OF EXPERTS ON PESTICIDE MANAGEMENT

22 – 26 October 2007 Rome







Table of contents

Abbrevia	tions	4
1. Intro	oduction	5
2. Oper	ning of the meeting	6
3. Elec	tion of the chairperson and rapporteurs	7
4. Ado	ption of the agenda	7
5. Deve	elopments since the previous session of the Panel	7
5.1	FAO	7
5.2	WHO	9
5.3	UNEP	10
5.4	UNITAR	10
5.5	Pesticide industry	11
5.6	Civil society organizations	11
6. Pesti	icide management under SAICM	12
7. India	cators of pesticide use	13
8. High	aly Hazardous Pesticides (HHPs)	14
8.1	Identifying Highly Hazardous Pesticides (HHPs)	14
8.2	Priority activities for risk reduction	16
9. Mon	itoring and observance of the Code of Conduct	17
10. Revi	ew of new and revised guidelines	19
10.1	Guidelines on Management Options for Empty Pesticide Containers	19
10.2	Guidelines on Pesticide Advertising	19
10.3	Guidance on Pest and Pesticide Management Policy Development	20
10.4	Guidelines on Resistance Management for Pesticides	21
10.5	Guidelines on Good Labelling Practice for Pesticides	22
10.6	Guidelines on the Development of a Reporting System for Pesticide Incidents .	22
11. Revi	ew of outlines for new or revised guidelines	23
11.1	Guidelines on Pesticide Registration	23
11.2	Guidelines for Retail Establishments for Pesticides	24
11.3	Guidelines on Pesticide Quality Control	24
11.4	Guidelines on Registration of Microbial Pest Control Agents	25
12. Reco	ommendations	26
13. Clos	ure of the meeting	31
Annex 1 -	- List of participants	32
Annex 2 -	– Agenda	38

Abbreviations

ASP Africa Stockpiles Programme

ALINA Asociación Latinoamericana de la Industria Nacional de Agroquímicos

CIEN Chemicals Information Exchange Network

CLI CropLife International
COAG Committee on Agriculture

ECCA European Crop Care Association

EU European Union

FAO Food and Agriculture Organization of the United Nations

GAP Good Agricultural Practice

GHS Globally Harmonized System of Classification and Labelling of Chemicals

HHPs Highly Hazardous Pesticides

ICCM International Conference on Chemicals Management

IFCS Inter-governmental Forum on Chemical Safety

IEE Independent External Evaluation
IGO Inter-governmental Organization

IOMC Inter-Organization Programme for the Sound Management of Chemicals

IPCS International Programme on Chemical Safety

IPM Integrated Pest Management
IVM Integrated Vector Management

JMPR Joint Meeting on Pesticide Residues

JMPS Joint Meeting on Pesticide Specifications

MoU Memorandum of Understanding

MRL Maximum Residue Limit

NGO Non-governmental Organization

OECD Organization for Economic Cooperation and Development

PAN Pesticide Action Network

PPE Personal Protective Equipment

QSP Quick Start Programme

SAICM Strategic Approach to International Chemicals Management

UN United Nations

UNEP United Nations Environment Programme

UNITAR United Nations Institute for Training and Research

UK United Kingdom

USA United States of America
WHO World Health Organization

WHOPES World Health Organization Pesticide Evaluation System

1. Introduction

The 1st FAO/WHO Joint Meeting on Pesticide Management and the 3rd Session of the FAO Panel of Experts on Pesticide Management, were held at FAO Headquarters in Rome from 22 to 26 October 2007. Mr Gero Vaagt welcomed all participants to this inaugural meeting.

The FAO Panel of Experts on Pesticide Management is the official statutory body that advises the Organization on matters pertaining to pesticide regulation and management, and alerts it to new developments, problems or issues that otherwise merit attention. The Panel in particular counsels FAO on the further implementation of the revised version of the *International Code of Conduct on the Distribution and Use of Pesticides*. The WHO Panel of Experts are drawn from the WHO Panel of Experts on Vector Biology and Control, or are academic or government experts invited to advise the Organization on policies, guidelines and key actions to support Member States on sound management of pesticides.

Mr Morteza Zaim welcomed the participants on behalf of WHO. He stated that management of public health pesticides has become an increasing priority for the international community, and provided several reasons for it, including: increased use of insecticides in the health sector and greater international focus and advocacy, as well as global investment in control of vector-borne diseases such as malaria; decentralized health services and challenges associated with management of public health pesticides; inadequate infrastructure and resources for sound management of public health pesticides in the majority of developing countries; and poorly-coordinated international and local response to management of pesticides in health and agriculture sectors. Mr Zaim also noted challenges faced in promoting sound management of public health pesticides in the absence of any association of manufacturers to represent this sector of industry. He thanked FAO for organizing this first Joint FAO/WHO Meeting on Pesticide Management in Rome, and proposed to alternate the future meetings between Rome and Geneva.

In early 2007, a Memorandum of Understanding (MoU) was signed between WHO and FAO on cooperation in a joint programme for the sound management of pesticides. It was agreed that joint technical meetings would be conducted, when appropriate, to discuss and strengthen particular areas of pesticide management. This 1st FAO/WHO Joint Meeting on Pesticide Management was held to respond to the provisions of the MoU. It allowed additional experts in the field of pesticides and public health to complement the expertise present in the FAO Panel of Experts. Implementing this MoU would furthermore ensure optimal use of the resources of the two organizations, and is an opportunity to provide the Member States with unified, coordinated and consistent advice.

Various issues were discussed during the meeting; among them a proposed new initiative to reduce the risk posed by Highly Hazardous Pesticides (HHPs), strengthening pesticide management under the Strategic Approach to International Chemicals Management (SAICM), the development of international environmental indicators for pesticide use and a number of *ad hoc* monitoring cases of observance of the Code of Conduct. Furthermore, various new or revised guidelines, or outlines for guidelines, were reviewed that had been prepared in support of the Code of Conduct.

Experts invited to this meeting were selected for their personal expertise and experience in specific aspects of pesticide management, both in agriculture and in public health, and do not represent the position of governments or institutions they may belong to. They are appointed

in their personal capacity by either FAO or WHO. In addition, representatives from other inter-governmental organizations (IGOs), pesticide industry and non-governmental organizations (NGOs) also attended the meeting as observers.

All participants in the meeting are listed in Annex 1.

2. Opening of the meeting

Mr Peter Kenmore, Chief of the Plant Protection Service of FAO, gave the Opening Address on behalf of the Organization. He welcomed the Panel Members and in particular the new experts invited by WHO, participants from other UN organizations, representatives of pesticide industry and public interest groups to the meeting.

Mr Kenmore underlined the special nature of the occasion, it being the 1st Joint FAO/WHO Meeting on Pesticide Management. He noted that FAO and WHO play a unique role in the UN system in that they advise member countries on the use of pesticides for agriculture and health. Close collaboration between the two organizations is therefore required to provide unified, consistent and coordinated advice on sound management of pesticides. Mr Kenmore noted that this collaboration also underlines the international scope of the Code of Conduct, which is not an FAO Code, although FAO may take the lead in many aspects related to its promotion and implementation.

Mr Kenmore mentioned that within FAO, sound pesticide management continues to have a high priority. This view was strongly supported by the recent Independent External Evaluation (IEE) of FAO, which expressed satisfaction with the activities carried out in this field by FAO and urged continuation of the programme. Mr Kenmore warned, however, that the budgetary limitations would remain, in spite of this positive evaluation.

Mr Kenmore reminded the meeting participants that the FAO Council, in November 2006, endorsed the Strategic Approach to International Chemicals Management (SAICM) and gave strong support to FAO's involvement in pesticide management under SAICM. The Council had indicated that the Code of Conduct was to be considered an important element of the SAICM process.

As an essential activity to reduce the risks of pesticide use, in particular in developing countries, the FAO Council had requested FAO to assist countries in progressively banning HHPs. Mr Kenmore underlined that this request was reiterated by FAO's Committee on Agriculture (COAG) and noted the importance of this fact as it showed a significant evolution of opinion by the agricultural sector on the issue of banning HHPs. He stressed the need for FAO to move forward rapidly and requested the meeting to provide clear advice on how to do so.

Mr Kenmore noted that implementation of the Code of Conduct needed to be further strengthened and should focus on the promotion of integrated pest management and local capacity building in pest and pesticide management. He also indicated that the Rotterdam Convention continues to grow in both number of Parties and in scope. For instance, the Convention had recently been formally included in the work of the Asia-Pacific Plant

Protection Organization. Furthermore, China, being a very important pesticide exporter, would be having talks with the Convention's Secretariat on how best to implement its provisions.

Finally, Mr Kenmore thanked the invited experts for having accepted to participate in the meeting, and wishing all fruitful discussions, declared the 3rd Session of the FAO Panel of Experts on Pesticide Management and the 1st FAO/WHO Joint Meeting on Pesticide Management open.

3. Election of the chairperson and rapporteurs

Ms Vibeke Bernson was elected Chairperson of the meeting, and Mr Gamini Manuweera and Ms Sandhya Kulshrestha were appointed rapporteurs.

4. Adoption of the agenda

Two amendments were made to the provisional agenda of the meeting. Item 11.6 was added to the agenda, regarding the endorsement of the *Guidelines on management options for empty pesticide containers*. Agenda item 12.1, concerning a concept paper on opportunities for harmonization, work sharing and bridging approaches, was postponed until the next Session. The definitive agenda was adopted as shown in Annex 2.

5. Developments since the previous session of the Panel

5.1 FAO

A brief summary was presented of some developments with respect to pesticide management that had taken place since the 2nd Session of the FAO Panel, in November 2006.

In November 2006, the FAO Council had endorsed SAICM and recognized FAO's role in its implementation to the extent possible within existing resources. The Council had agreed on the importance of SAICM in assisting countries to meet the goals of the World Summit on Sustainable Development in 2002 and its contribution to the achievement of the Millennium Development Goals. In line with the International Conference on Chemicals Management (ICCM), it recognized the importance of agencies such as FAO incorporating SAICM into their programmes, consistent with their mandate. It was also noted that the *International Code of Conduct on the Distribution and Use of Pesticides* was to be considered as an important element of the SAICM process.

In view of the broad range of activities envisaged within SAICM, the Council had suggested that the activities of FAO could include risk reduction, including the progressive ban on HHPs, promoting Good Agricultural Practices (GAP), ensuring environmentally-sound disposal of stock-piles of obsolete pesticides and capacity-building in establishing national and regional laboratories.

With respect to risk reduction of HHPs, a side-event had been organized at the FAO Committee on Agriculture (COAG), in April 2007, which included presentations by various stakeholders and countries. Explicit support for the FAO initiative on HHPs was expressed by the European Union, among others.

Specific measures to reduce availability of HHPs had been reported since the last Session of the Panel, both by governments and by pesticide industry. They include the plan by Cheminova to phase out the production and sales in developing countries of WHO class I pesticides by 2010, the prohibition of several WHO class I pesticides in China, Thailand and Vietnam, and the cessation of registration of WHO class I pesticides by the nine-country Sahelian Pesticide Committee in West Africa.

It was reported that the Codex Committee on Pesticide Residues is now hosted by China, after having been organized for many years by The Netherlands. Its 39th Session was held in Beijing in May 2007. Some of the issues discussed during this Session were the adoption of (draft) MRLs and discontinuation of certain MRLs, the use of Codex MRLs at national level, the acceptance of procedural changes introduced by the Joint Meeting on Pesticide Residues (JMPR), alternative GAP procedures, and a revision of list of methods for pesticide residue analysis.

The FAO/WHO JMPR was held in Geneva in September 2007. It evaluated 31 pesticides and discussed procedures for short-term dietary intake assessment, among other issues. A Global Minor Use Summit is planned to be held in Rome from 3-6 December 2007, in cooperation with USDA, US-EPA and IR-4.

The 6th FAO/WHO Joint Meeting on Pesticide Specifications (JMPS) was organized in Durban in June 2007, in conjunction with the 4th Joint CIPAC/FAO/WHO Open Meeting. In the course of 2007, 10 new JMPS specifications were published for agricultural pesticides. It was also reported that the FAO/WHO procedure for equivalence determination had now been adopted in Argentina, Brazil, Costa Rica, the European Community, Mexico and Paraguay, while discussions about adoption were ongoing in China, the Philippines, the USA and in the OECD Working Group on Pesticides.

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