

Vaccination in Humanitarian Emergencies

IMPLEMENTATION GUIDE





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This document was developed and published by the Department of Immunization, Vaccines and Biologicals (IVB) with the input by the departments of Essential Medicines and Health Products (EMP) Emergency Risk Management and Humanitarian Response (ERM); and Pandemic and Epidemic Diseases (PED) and by partners received during 2 multi-stakeholder meetings and from peer-review.

Ordering code: WHO/IVB/17.13

Published: July 2017

This publication is available on the Internet at: www.who.int/vaccines-documents/

Copies of this document as well as additional materials on immunization, vaccines and biologicals may be requested from: World Health Organization Department of Immunization, Vaccines and Biologicals CH-1211 Geneva 27, Switzerland Email: vaccines@who.int

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Suggested citation. Vaccination in humanitarian emergencies: Implementation guide. Geneva: World Health Organization; 2017. Licence: CC BY-NC-SA 3.0 IGO.

Cataloguing-in-Publication (CIP) data. CIP data are available at http://apps.who.int/iris.

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Printed in Switzerland

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PREFACE



Vaccine-preventable disease (VPD) outbreaks occurring in recent humanitarian emergencies highlighted the need for a comprehensive and evidence-based decision-making framework for vaccination in humanitarian emergencies. In 2013, "Vaccination in acute humanitarian emergencies: a framework for decision making" was developed and disseminated by the World Health Organization (WHO).^{1,2} Through a series of consultations with partners in 2016 the following has been accomplished: (i) "Vaccination in acute humanitarian emergencies: a framework for decision making" (hereafter referred to as Framework) has been revised and updated, and (ii) "Vaccination in humanitarian emergencies implementation guide" (hereafter referred to as Implementation Guide) has been developed. These two guidance documents provide a complementary package. In addition, a set of interactive tools is being developed to facilitate the use of this package and to keep its content up to date.

Lack of access to vaccination services in acute or protracted conflicts and humanitarian emergencies represents an important and growing reason for stagnating vaccination coverage. Delivery of immunization services in such settings presents many challenges.

In order to benefit from the vast experience of countries and partners, WHO convened three meetings in 2016.

- January 2016, Cairo: WHO representatives from country offices of Afghanistan, Iraq, Lebanon, Pakistan, Somalia, Sudan, Syria and Yemen, the WHO Eastern Mediterranean Regional Office (EMRO) and WHO Headquarters compiled strategies and best practices for delivering vaccination during humanitarian emergencies.
- June 2016, Geneva: WHO and Médecins Sans Frontières (MSF) organized a partners consultation to identify challenges and potential solutions to resolve barriers to the timely supply of affordable vaccines in humanitarian crisis.
- October 2016, Geneva: experts from United Nations agencies, international non-governmental organizations, partner agencies including Gavi and the vaccine industry agreed on a package of documents and solutions to guide vaccination in humanitarian emergencies which would include an updated version of the Framework on decision making, the Implementation Guide, and a communication plan to ensure availability and use of this package.

This Implementation Guide does not supersede existing general guidance and principles related to humanitarian emergencies, but complements them, while focusing on vaccination in the context of humanitarian crisis.

For more information, please see The Sphere Handbook³ on minimum standards in humanitarian response. For further information on the WHO's role in responding to emergencies, please refer to the Emergency Response Framework (ERF).⁴

Please send comments on the usefulness and/or suggestions for improvement, indicating "Feedback on the Implementation Guide" in the subject line, at: <u>vaccines@who.int</u>.

¹ Vaccination in Acute Humanitarian Emergencies. A framework for decision making. <u>http://apps.who.int/iris/bitstream/10665/255575/1/WHO-IVB-17.03-eng.pdf</u>, accessed July 2017

² A Strategic Advisory Group of Experts (SAGE) on Immunization Working Group on Vaccination in Humanitarian Emergencies was formed in June 2011 to determine key scientific, ethical, economic, public health, operational and political criteria that should be part of such a decision making framework. In November 2012, SAGE endorsed the final version of the "Vaccination in acute humanitarian emergencies: a framework for decision making".

³ Sphere Project. <u>http://www.sphereproject.org/,</u> accessed July 2017.

⁴ Emergency Response Framework. <u>http://apps.who.int/iris/bitstream/10665/89529/1/9789241504973_eng.pdf?ua=1,</u> accessed July 2017.

ABBREVIATIONS AND ACRONYMS

CSO	Civil society organization
DEWS	Disease and Early Warning System
EMRO	WHO Eastern Mediterranean Regional Office
EPI	Expanded Programme on Immunization
ERF	Emergency Response Framework
EWARN	Earl Warning and Response Network
нс	Health Cluster
IDP	Internally-displaced people
ITF	Immunization Task Force
МоН	Ministry of Health
MSF	Médecins Sans Frontières
NGO	Nongovernmental Organization
OCR	Operational Control Room
SAGE	Strategic Advisory Group of Experts on Immunization
VPD	Vaccine-preventable disease
UNDSS	United Nations Department of Safety and Security
WHO	World Health Organization



I. INTRODUCTION

1. Background information

Globally, many countries are facing a broad range of humanitarian emergencies resulting from various hazards which differ in scale, complexity and international consequences. These emergencies have extensive political, economic, social, and public health impacts through disruption of the health systems and basic infrastructure.

Humanitarian emergencies encompass crisis of short duration, long-standing crisis, and conflicts resulting in protracted humanitarian emergencies. The concept of "acute" emergency does not imply that the emergency in itself is short-lived, as even in a protracted crisis, situations can emerge and be considered as "acute", in particular when the conditions deteriorate, risk factors accrue or the conditions evolve for a particular disease.

Emergencies may lead to major and possibly continuous disruption of vaccination services provided through primary health care with resulting drop in vaccination coverage. This may lead to a decrease in population immunity, increased morbidity and mortality from VPDs with potential risks for outbreaks, which may be of large scale. In addition there may be lower population immunity due to mass population movements.

In emergency situations, people, especially children and women, are vulnerable to communicable disease outbreaks including VPD outbreaks. This is aggravated by co-existing malnutrition, crowded living conditions, and inadequate sewage and sanitation.

Vaccination should be among the high-priority health interventions implemented in order to limit the avoidable morbidity and mortality of the VPDs. Maintaining or re-establishing routine vaccination services should be the primary objective of every national immunization programme. Well-established programmes are likely to be more resilient during an emergency situation.

• 1.1 Definition of an acute humanitarian emergency situation

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