

# BEYOND VULNERABILITY TO GENDER EQUALITY AND WOMEN'S EMPOWERMENT AND LEADERSHIP IN DISASTER RISK REDUCTION:

## Critical Actions for the United Nations System

A UNITED NATIONS JOINT STUDY ON  
THE STATUS OF GENDER EQUALITY  
AND WOMEN'S LEADERSHIP IN DRR



# Beyond Vulnerability to Gender Equality and Women's Empowerment and Leadership in Disaster Risk Reduction: Critical Actions for the United Nations System

## A United Nations Joint Study on the Status of Gender Equality and Women's Leadership in DRR

### Acknowledgments

The preparation of the United Nations Joint Study on the Status of Gender Equality and Women's Leadership in DRR (the Study) benefited from the contribution of the following United Nations entities whose substantive inputs are hereby acknowledged:

An inter-agency task team coordinated the development of the document. The Study task team was co-chaired by UN Women, UNFPA and UNDRR, and supported by 22 additional UN entities including ESCAP, FAO, GCF, ILO, ICT, ITU, IOM, UNAIDS, UNDCO, UNEP, UNDP, UNFCCC, UNICEF, UNIDO, UNOOSA/SPIDER, UN-OCHA, UNU, UNOPS, WFP, WHO, WMO and the World Bank/GFDRR. In addition to the UN entities mentioned above, UNDCO engaged in the comprehensive consultative process including interviews and surveys.

This was complemented by 168 additional external stakeholders, including the GCF, who shared their insights through an online survey representing a wide range of local, national and international actors engaged in DRR. The external survey was distributed through a range of networks, including: Gender and Disasters Network (GDNET); the Global Network of Civil Society Organisations for Disaster Reduction (GNDR); the IFRC; ICVA; the UNDRR mailing lists on gender, Private Sector Alliance for Disaster Resilient Societies (ARISE), Stakeholder Engagement Mechanism (SEM) and Making Cities Resilient, the Women's Resilience to Disasters Knowledge Hub and additional partners of UNFPA, UN Women and UN DRR including a large network of women's organizations.

The development of the study was supported by the Government of Australia (Department of Foreign Affairs and Trade, DFAT) and the Swedish International Development Cooperation Agency (Sida).

Author: Mary Picard, PhD

Editor: Jessica Bridger

Cover image © Shutterstock/melitas

Design & Layout: D Kirstein/Thando Creative

For more information about this document, please contact:

UN Women  
220 East 42nd Street  
New York, NY 10017  
E-mail: [wrd@unwomen.org](mailto:wrd@unwomen.org)  
Website: [www.unwomen.org](http://www.unwomen.org)

United Nations Population Fund  
605 Third Avenue New York  
NY 10158  
Website: [www.unfpa.org](http://www.unfpa.org)

United Nations Office for Disaster Risk Reduction  
7bis Avenue de la Paix  
Geneva 1211, Switzerland  
E-mail: [undrr@un.org](mailto:undrr@un.org)  
Website: [www.undrr.org](http://www.undrr.org)

The designations employed and the presentation of the material in this publication do not imply the expression of any opinion whatsoever on the part of the Secretariat of the United Nations concerning the legal status of any country, territory, city or area, or of its authorities, or concerning the delimitation of its frontiers or boundaries. Views expressed in the case studies are those of the authors and do not necessarily reflect those of the United Nations or its Member States.

# BEYOND VULNERABILITY TO GENDER EQUALITY AND WOMEN'S EMPOWERMENT AND LEADERSHIP IN DISASTER RISK REDUCTION:

## Critical Actions for the United Nations System

---

A UNITED NATIONS JOINT STUDY ON  
THE STATUS OF GENDER EQUALITY  
AND WOMEN'S LEADERSHIP IN DRR



# Table of Contents

<b>Executive Summary .....</b>	<b>9</b>
Study rationale.....	9
Study overview.....	10
The need for a human rights based approach to gender and DRR .....	10
<b>Findings and Recommendations.....</b>	<b>12</b>
<b>1 Introduction .....</b>	<b>14</b>
Background - UN Plan of Action on Disaster Risk Reduction for Resilience .....	16
The UN Joint Study.....	16
<b>2 Study Scope and Methodology .....</b>	<b>18</b>
2.1 Scope .....	18
2.2 Methodology .....	18
2.3 Challenges and limitations.....	21
<b>3 Why focus on gender equality and women's leadership in disaster risk reduction and climate change adaptation? .....</b>	<b>22</b>
3.1 Gender and Disasters .....	22
3.1.1 Deaths, injuries and access to health care .....	23
3.1.2 Gender-based violence.....	24
3.1.3 Other forms of discrimination in response and recovery services .....	25
3.1.4 Socio-Economic impacts.....	25
3.1.5 Observations .....	27
3.2 Gender and Climate Change .....	27
3.2.1 Direct impacts.....	27
3.2.2 Gender-Responsive Adaptation .....	28
3.2.3 Observations .....	28
3.3 Women's empowerment and leadership .....	28
3.4 The way forward – gender analysis and a human rights based approach.....	29

<b>4</b>	<b>Reporting under the Sendai Framework .....</b>	<b>33</b>
4.1	Supporting policy coherence to achieve gender equality and women's empowerment in Sendai Framework .....	33
4.2	Gender reporting under the UN Plan of Action on DRR for Resilience.....	35
<b>5</b>	<b>Findings from Surveys and Consultations.....</b>	<b>38</b>
5.1	United Nations Entities Survey .....	38
5.1.1	Type and Level of activity in DRR and/or CCA and gender .....	38
5.1.2	COVID-19 response.....	38
5.1.3	United Nations Entities' Institutional Readiness .....	39
5.1.4	Partnerships and Collaborations .....	39
5.1.5	Observations on the UN Entities' Survey.....	40
5.2	United Nations Entity Consultations .....	40
5.2.1	The Consultations .....	40
5.2.2	Relevance of institutional gender architecture and mandates.....	41
5.2.3	Gender mainstreaming and gender focused initiatives .....	43
5.2.4	Gender-responsive tools and guidance .....	45
5.2.5	Collaborations and Partnerships .....	45
5.2.6	Future thinking on GEWEL-DRR .....	46
5.3	External Stakeholders Survey .....	47
5.3.1	UN Support for Country Pandemic Preparedness and Recovery .....	47
5.3.2	Priority Partner Organizations .....	47
5.3.3	Priority DRR Activities and Actions.....	48
5.3.4	UN Tools and Guidance .....	48
5.3.5	UN DRR Partnerships and Projects.....	49
5.3.6	Observations on the External Stakeholder Survey .....	50
<b>6</b>	<b>Key findings and practical entry points to increase United Nations effectiveness on gender equality and women's leadership in DRR and CCA.....</b>	<b>51</b>
6.1	Sendai Framework monitoring needs greater accountability on gender .....	51
6.2	Gender in United Nations support for creating national enabling environments towards gender equality and women's leadership in DRR and CCA.....	51
6.3	The development of a disaster recovery continuum on women's health and violence prevention .....	52
6.4	Improved institutional mechanisms toward gender equality are needed to enable gender-responsive programming .....	53
6.5	Women Count: sex-disaggregated data and gender statistics on impacts and participation.....	54
6.6	Sharing of good practices and gender-specific tools and guidance materials .....	55

6.7	Gender in general DRR/CCA tools and guidance .....	55
6.8	Need for innovation in building women's economic resilience.....	57
6.9	Localization and women's organizations .....	58

## **7 Recommendations ..... 60**

Part A. Recommendations on United Nations System Collective Action on GEWEL-DRR under the Sendai Framework .....	61
Recommendation 1 – to review gender-responsive .....	61
Recommendation 2 – to enhance gender reporting on DRR under the UN Plan of Action.....	62
Recommendation 3 – to ensure system-wide and joined approaches for integrating gender-responsive DRR and CCA in support to Member States implementation of the Sendai Framework .....	62
Recommendation 4 – to establish a UN system-wide approach to gender responsive DRR that includes women's sexual and reproductive health and GBV prevention, response and recovery .....	63
Part B. Recommendation on United Nations Entities' Institutional Readiness for GEWEL-DRR .....	63
Recommendation 5 – to promote UN entity institutional readiness and capacity development on GEWEL-DRR.....	63
Part C. Recommendations for United Nations Entities' Support to Member States .....	64
Recommendation 6 – Support removal of barriers and promote sex-disaggregated disaster data reporting by Member States .....	64
Recommendation 7 – Review all UN system DRR/CCA tools and methodologies to ensure they are gender-responsive .....	64
Recommendation 8 – Increase the focus on and use innovative approaches to build women's economic resilience through climate change adaptation and disaster prevention, preparedness, response and recovery.....	65
Recommendation 9 – Engage directly with women's organizations in climate change adaptation and disaster prevention, preparedness, response and recovery as a key element of localization .....	66

## **Annexes ..... 68**

Annex 1. UN consultations list and scope .....	68
Text of Guiding Topics for Consultations with UN Entities .....	69
Annex 2. Acronyms .....	70
Annex 3. United Nations Entities' Survey .....	72
A3.1 The Survey.....	72
A3.2 Type and Level of activity in DRR and/or CCA and gender .....	72
A3.3 COVID-19 response.....	74
A3.4 United Nations Entities' Institutional Readiness .....	76

A3.5 Partnerships and Collaborations .....	76
A3.6 Observations on the UN Entities' Survey.....	77
Annex 4. External Stakeholders' Survey .....	78
A4.1 Respondent Information .....	78
A4.2 UN Support for Country Pandemic Preparedness and Recovery .....	80
A4.3 Priority Partner Organizations .....	81
A4.4 Priority DRR Activities and Actions .....	82
A4.5 UN Tools and Guidance .....	83
A4.6 UN DRR Partnerships and Projects.....	84
A4.7 Written Comments on Accelerating Gender Equality and Women's Leadership.....	86
A4.8 Observations on the External Stakeholder Survey.....	86
Annex 5. Selected Good Practice Examples and Bibliography .....	88
A. Good Practice Examples from the United Nations System.....	88
1. Good Practice Integrated Institutional Gender Policy Frameworks .....	88
2. UN System and Treaty Gender Monitoring Systems.....	89
2.1 United Nations System-Wide Action Plan on Gender Equality and the Empowerment of Women (UN SWAP).....	89
2.2 Climate and environment treaty gender action plans.....	89
3. Gender-based Violence and Women's Sexual and Reproductive Health in Disasters – Good Practice Tools, Guidance and Initiatives.....	89
3.1 Call to Action and Real-Time Accountability Partnership (RTAP) on GBV in emergencies.....	89
3.2 Tools and Guidance on GBV and Women's Sexual and Reproductive Health in Disasters.....	89
4. Gender-Focused DRR and CCA – Good Practice Tools Guidance, Methodologies and Initiatives.....	90
5. Gender-Mainstreamed DRR and CCA – Good Practice Tools Guidance, Methodologies and Initiatives.....	91
6. Databases and Resource Sharing on Gender DRR and CCA.....	92
B. Selected Bibliography of Recent Publications on Gender, DRR and CCA .....	93
7. COVID-19 and Gender, Guidance and Research .....	93
8. Other Recent Research and Resources on Gender, DRR, CCA .....	95

预览已结束，完整报告链接和二维码如下：

[https://www.yunbaogao.cn/report/index/report?reportId=5\\_21752](https://www.yunbaogao.cn/report/index/report?reportId=5_21752)

