DP 85

EMERGING MASS TOURISM IN THE SOUTH

REFLECTIONS ON THE SOCIAL OPPORTUNITIES
AND COSTS OF NATIONAL AND REGIONAL
TOURISM IN DEVELOPING COUNTRIES

by Krishna Ghimire

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Preface

Tourism is an increasingly important economic sector in much of the developing world. In several countries, its contribution to GDP is substantial, it is frequently the primary source of foreign exchange earnings, and it has proven to be a crucial source of income and employment for many population groups. But a number of the socio-cultural and environmental effects of tourism development have attracted criticism, and there is lively debate about the extent to which tourism has actually led to national economic growth and is able to sustain local livelihoods.

The potential of and problems associated with tourism have so far been discussed in the context of industrialized countries or involving Northern tourists in the South. This paper looks at Southern tourists, and by focusing on the emerging national and regional mass tourism in different parts of the developing world it widens the debate and encourages reflection on what is likely to be an area of growing importance in the not-so-distant future.

At present, very few developing countries have a consistently elaborated policy on national and regional tourism. Since most developing countries perceive tourism to be associated primarily with the receiving of wealthy Northern visitors, most Southern governments have largely ignored the occurrence of domestic and regional tourism. The paper suggests that they may be wrong to do so, arguing that it is in the developing world that tourism is likely to expand most rapidly in the future.

The paper begins by examining contradictory views of and policies for tourism development, and outlines the problems related to definition of the principal concepts and processes. In the second section, it looks critically at how mass tourism has evolved in the industrialized countries through the participation of the large middle class and the relatively better-off segments of the lower classes, a process that appears to be taking place in many developing countries and regions. In the third section, the paper discusses the nature and magnitude of North-South tourism and its overwhelming economic importance in several developing countries. The fourth section shows how domestic and regional travel are becoming increasingly important phenomena in several parts of the Third World. The fifth section points out some of the possible economic, social, political, cultural and ecological effects of Southern domestic and regional tourism, and it suggests that there are currently major gaps in the research on these impacts. In the sixth section, the paper puts forth some hypotheses about future patterns of national and regional mass tourism expansion in the South, likely to result primarily from the rapid spread of consumerism, increasing demand for leisure activities, urbanization and economic growth in certain parts of the developing world. In the concluding section, the paper suggests that, given their accelerating growth, Southern national and regional mass tourism merit careful consideration from the point of view of both research and planning. It warns that if Southern national and regional mass tourism were to follow the same evolution patterns as Northern mass tourism, there could be disastrous socio-economic and environmental results. National and regional tourists, popular organizations and local population groups

constitute important social forces that can work to ensure that national and regional tourism become economically more equitable, socially more sound, and culturally and environmentally less damaging. The paper ends by stressing that the development of national and regional tourism in developing countries does present certain advantages for Southern governments, national enterprises and local communities that should not be overlooked, but appropriate and participatory policies and institutions need to be set in place if these are to outweigh the potential negative impacts.

Information and debate are greatly lacking on the nature, magnitude and specific impacts of domestic and regional mass tourism in different contexts. Concrete policy measures required to manage the emerging Southern mass tourism in a more sustainable manner are also rare. The present paper is meant to be a background document; it sets out a number of the areas that merit attention if this gap is to be filled. UNRISD would like to contribute to work in this area by commissioning a number of papers on critical themes related to domestic and regional tourism development in developing countries. We hope this will help to generate wider interest on the topic and lead eventually to detailed case studies in different countries and regions.

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Dharam Ghai Director

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Abbreviations and Acronyms

ASEAN Association of South-East Asian Nations FNNPE Federation of Nature and National Parks of Europe GDP gross domestic product **TNCs** transnational corporations UN **United Nations UNCED** United Nations Conference Environment on and Development **UNEP** United Nations Environment Programme United Nations Educational, Scientific and Cultural **UNESCO** Organization WCED

WCED World Commission on Environment and Development
WTO World Tourism Organization
WTTC World Travel and Tourism Council
WWF World Wide Fund For Nature

1. INTRODUCTION

◆ The Problematic

Under what circumstances can mass tourism contribute to sustainable development? This is a question that has given rise to much academic and philosophical debate, and preoccupied government officials and experts that are involved in designing tourism strategies and plans. There are conflicting views about what "sustainable development" is and whether mass tourism has the ability to advance it. Governments, business groups, international lending institutions, multilateral and bilateral bodies and neo-liberal economists and tourism specialists have consistently emphasized the economic potential of tourism. Many critical scholars, environmentalists, NGOs and local community associations, on the other hand, have tended to point out the environmental and cultural costs associated with tourism; and they have also frequently questioned the prospects for national economic development or sustained local livelihoods, especially in developing countries.

It is undeniable that tourism today constitutes an essential sector of the national economy in several developing countries, generating foreign exchange earnings as well as income and employment for certain sections of the population. Because of this important economic role of tourism, combined with the process of rapid global economic integration, the expansion of tourism is, on the whole, inevitable. Moreover, there has been a speedy development in transport and communications systems that provide greater mobility for those attaching importance to travel and leisure activities. In many cases, the socio-economic, cultural, environmental and political impacts of tourism are quite predictable.

The guiding assumption in this paper is that it is in the developing world that tourism is likely to expand most rapidly in the future. Some of this growth may be linked to the increased internal tourist arrival.

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