

Operational context

Yemen remains among the world's largest humanitarian crises. After more than seven years of devastating and unrelenting conflict, some 20 million Yemenis (66 per cent of the total population) depend urgently on humanitarian assistance to survive, including four million internally displaced persons (IDPs) and 102,110 refugees and asylum-seekers, mainly from Somalia and Ethiopia. The country currently has the **fourth largest IDP population worldwide due to conflict**. Raging clashes continue to deteriorate the protection space for civilians and force thousands of families to seek refuge elsewhere. There are more than 50 active frontlines across the country which forcibly displaced more than 157,000 individuals in 2021 alone, particularly in Marib, Hudaydah and Taizz governorates. Countrywide, the economy has collapsed and the Yemeni Riyal continues to devalue, negatively impacting purchasing power. It is estimated that 80 per cent of the total population lives below the poverty line, and food security data has further revealed that five million Yemenis were on the brink of famine in early 2021, most of whom are displaced individuals who are four times more at risk of falling into hunger than other Yemenis. The peace process has yet to make any significant progress.

Key figures



20.7 million
Yemenis in need



12.1 million
Yemenis in acute need



4.2 million internally displaced Yemenis



102,110 refugees and asylum-seekers (mainly Somalis and Ethiopians)



79% of IDPs are women and children



2.6 million IDPs are highly food insecure



1.6 million IDPs living across 2,200 informal sites



80% of Yemenis live below the poverty line

Main activities

As part of the inter-agency humanitarian response to assist those most in need in Yemen, **UNHCR leads the Protection, Camp Coordination and Camp Management (CCCM), and Shelter/Non-Food Items (NFI)** (also known as core relief items or CRI) clusters. UNHCR also co-leads with IOM the Refugees and Migrants Multi-Sector response. All interventions conducted by the Operation are guided by the Tri-Cluster and Area-Based approaches, whereby UNHCR aims to promote the complementarity of its interventions for all displaced populations and communities hosting them. A summary of the 2022 country strategy is available on [Global Focus](#).

Protection

As the Protection Cluster Lead Agency, UNHCR plays a critical role in promoting the **protection of civilians** with a focus on IDPs and the impact of the conflict on civilians, dedicating efforts to guarantee the access to safe areas and humanitarian assistance. Protection monitoring teams across the country – in the 12 community centres supported by UNHCR or mobile teams – further help identify those in need of specialised protection services and conduct public and private advocacy with parties to the conflict on an ongoing basis. Maintaining the capacity to conduct **protection monitoring** is critical to inform analysis, evidence-based advocacy and the delivery of assistance. UNHCR has in place monitoring tools at community and household level feeding into vulnerability criteria used for assistance eligibility and to identify the primary areas of need.

As part of its interventions, UNHCR further provides a wide range of protection services including: legal counselling and representation (mainly for obtaining local IDs), identification and referral of vulnerable persons to specialized services, psychosocial first aid, assistance for survivors of gender-based violence (GBV) or child abuse or exploitation, and awareness-raising and capacity-building activities on protection issues. For refugees and asylum-seekers, emphasis is placed on admission to the territory and access to safety, registration and documentation with the relevant authorities, and support for voluntary returns and resettlement opportunities.

Cash-based interventions

One of the primary ways UNHCR assists vulnerable displaced Yemeni and refugee families to meet their most basic and pressing needs is through the **distribution of cash assistance**, including multi-purpose cash assistance (MPCA), rental subsidies, and emergency and winter cash. These cash streams are all anchored in UNHCR's protection mandate as protection risks are part of the eligibility criteria. UNHCR hosts the largest vulnerability and socio-economic database with 1.2 million IDPs and refugees and 300,000 members of the host community assessed over the last 12 months. As markets are functioning and accessible to Yemenis, unconditional cash provides an efficient way to meet the needs of those affected by displacement, allowing families to prioritize their own needs while upholding their dignity and making them less likely to resort to harmful coping mechanisms. These interventions also work to reinforce the local economy and markets. In 2021, UNHCR assisted over 1.4 million IDPs and refugees with cash. **In 2022, UNHCR aims to reach some 1.5 million IDPs and 50,000 refugees with cash assistance.** Post-distribution monitoring (PDM) **shows** that up to 91 per cent of displaced Yemeni families receiving cash spend all or part of it on food, while shelter-related needs remain a key priority for beneficiaries. The cash programme in Yemen is among UNHCR's top five cash programmes globally, and the second largest dedicated to IDPs.

Shelter and core relief items

As the Shelter Cluster lead for IDPs in Yemen, UNHCR provides **emergency shelter and basic household items** such as mattresses, blankets, kitchen sets and solar lamps, especially to newly displaced families. UNHCR has produced emergency shelter kits adapted to the local weather and locally procured materials, contributing to the local economy and assisting recently displaced individuals become self-sufficient. UNHCR also upgrades emergency shelters, providing dignified and sustainable shelters for up to five years. The Operation further supports IDPs at risk of eviction through rental subsidies. **In 2022, UNHCR aims to provide rental subsidies to some 54,000 vulnerable IDP families and distribute 55,000 emergency shelter kits, 20,000 transitional shelters and 70,000 core relief item kits.**



An elderly displaced Yemeni in need of shelter and protection support in a site in Al-Hudaydah Governorate, Yemen, 12 July 2021, UNHCR, © Alejandro Staller

Camp coordination and camp management

More than 1.6 million IDPs are estimated to live in 2,200 IDP sites across Yemen, with only half are supported by humanitarian actors. As the CCCM Cluster lead, UNHCR works with local authorities and partners to provide coordinated services to displaced Yemenis in IDP hosting sites and surrounding communities. This translates into contributing to **ensure adequate shelter and common infrastructures in IDP hosting sites.** In addition, UNHCR maps needs and gaps in the interventions and works to mitigate the threat of eviction from sites in the proximity of active areas of conflict (some 45 per cent of sites are within 5 km of such areas). UNHCR further supports analysis and response on housing, land, and property (HLP) issues and is engaged in exploring ways to reinforce support from local authorities to identify public land and upgrade shelter conditions in collective centres and IDP hosting sites.

Area-based approach

UNHCR advocates with the humanitarian community and donors to implement an area-based approach whenever feasible and allow all displaced (IDPs and refugees) and host populations to benefit from humanitarian assistance and development initiatives from all relevant actors. Through this approach, UNHCR implements projects benefitting both the displaced population and host communities. **This type of initiatives include cash for employment modalities and frequently focus on WASH, renewable energy and rehabilitation of common infrastructure.** A wide-range of these interventions have been conducted recently in Basateen neighbourhood in Aden governorate, benefitting more than 70,000 refugees, IDPs and members of the host community. Among the projects implemented, UNHCR constructed and maintains three primary schools and two clinics, including a health centre receiving 1,500 consultations per week. In addition, other projects include monthly cleaning campaigns, upgrading water resources, rehabilitating water and sanitation networks, and installing of solar-powered street light poles to improve safety and security and reduce GBV risks.

Comprehensive refugee response

UNHCR is the only agency addressing the protection and well-being of 102,110 refugees and asylum-seekers across Yemen, mainly from Somalia and Ethiopia. Yemen remains the sole country in the Arabian Peninsula to have ratified the 1951 Refugee Convention and its Protocol, granting *prima facie* status to Somali nationals since 1991. The majority of refugees and asylum-seekers in Yemen (around 65%) reside in the south. There is only one refugee camp in the country — Kharaz refugee camp — located in Lahj governorate, which currently hosts over 9,000 refugees and asylum-seekers. An “out of camp” strategy is currently being designed to integrate the refugees living in the camp into the surrounding host communities. In addition to protection services, cash and shelter, UNHCR also provides refugees and asylum-seekers with **food, health and education services** as well as **livelihood opportunities**, in coordination with relevant authorities. The registration of asylum-seekers has yet to resume in northern Yemen.

Inter-agency advocacy

Under its leading role of the Protection, CCCM and Shelter/NFI Clusters, UNHCR regularly advocates for its Tri-Cluster approach through which joint interventions are conducted, including on: joint site identification (demining, site planning), policy on civilian character of sites and non-encampment, HLP issues, eviction guidance (including joint displacement tracking), and support for community engagement and protection considerations, among others. UNHCR also plays a key role in inter-agency coordination, ensuring that displacement issues are well reflected in both humanitarian and development planning documents, including in relation to durable solutions. UNHCR leads advocacy on the protection of civilians especially in relation to the impact of the conflict on displaced populations.

Working with partners

UNHCR as part of the UN Country Team, leads the Protection, CCCM and Shelter/NFI clusters, including sub-clusters and technical working groups. UNHCR also participates in inter-agency working groups, including the Humanitarian Access Working Group, the Mental Health and Psychosocial Support Working Group, and other specialized task forces. Along with its 20 implementing partners – most of whom are national NGOs – UNHCR holds regular meetings to **promote and set policy standards, address challenges and monitor performance**. UNHCR also maintains regular contact with the Supreme Council for Management and Coordination of Humanitarian Affairs (SCMCHA), the National Committee for Refugee Affairs (NACRA), the Executive Unit (ExUnit), and the Department of Immigration, Naturalization and Passports Authority (IPNA) as the respective authorities’ bodies covering key humanitarian matters. By strengthening its collaboration with UN partners, such as UNICEF, UNHCR has also reinforced common strategies on child protection, education, and birth registration in the context of interventions for refugees; UNFPA on GBV protection; WFP on food distribution in Kharaz refugee camp; and IOM as a strategic partner for the Ethiopian and Somali returns programmes and mixed population flows especially on the border with Saudi Arabia.

Special thanks to donors

UNHCR is grateful for the critical support provided by donors to UNHCR’s 2021 humanitarian response in Yemen: [Germany](#) | [King Salman Humanitarian Aid and Relief Center](#) | [Kuwait Fund for Arab Economic Development](#) | [Carter Center](#) | [Carter Charities](#) | [And many other donors and unaccredited contributors: Norway](#) | [Sweden](#) | [Other Private Donors](#)

预览已结束，完整报告链接和二维码如下：

https://www.yunbaogao.cn/report/index/report?reportId=5_16625

