



**UNHCR**  
The UN Refugee Agency



# UKRAINE SITUATION

SUPPLEMENTARY APPEAL 2022



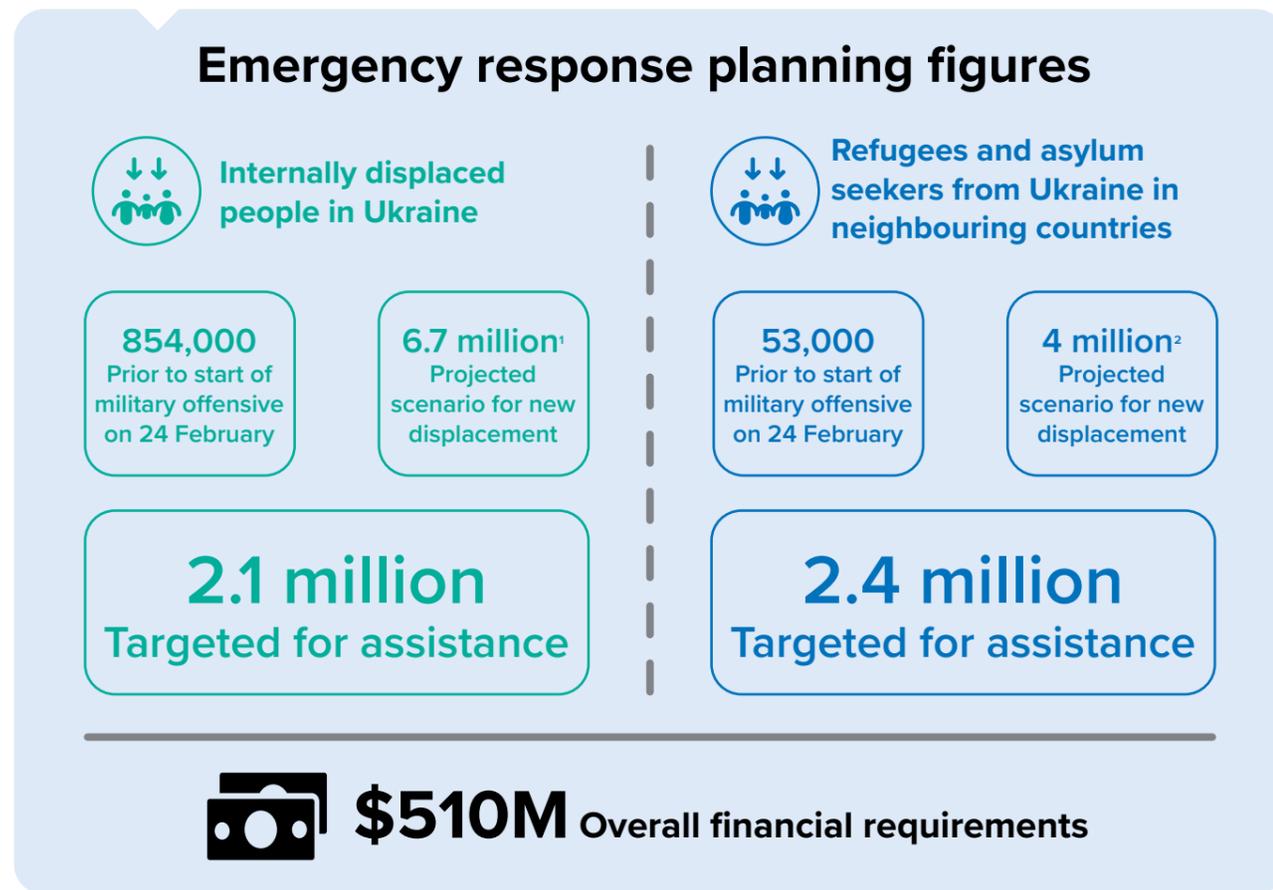
The authorities in Moldova have set up a temporary transit centre and shelter for asylum seekers near the crossing | © UNHCR/Erno Simon

Cover photo: A Ukrainian woman carries her three-month-old baby and her three-year-old toddler across the Tiszabecs border crossing into Hungary after she fled Ukraine leaving her husband behind | © UNHCR/Zsolt Balla

# CONTENTS

- 4 Overview
- 8 UNHCR's response to date
- 10 Strategic priorities
- 12 Planned activities and implementation
- 14 Critical needs by sector
- 17 Challenges & Coordination
- 18 Funding the response
- 20 The importance of flexible funding

# Overview



The Russian Federation’s military offensive in Ukraine has triggered one of the fastest-growing refugee emergencies on record. More than 1.5 million people have fled across Ukraine’s borders within 10 days and many tens of thousands more have been displaced within the country in what is an extremely volatile security and humanitarian situation.

### Populations in need

Prior to the military offensive, Ukrainian authorities had registered 1.46 million internally displaced people (IDPs), of whom 854,000 resided in Government-controlled areas, in addition to 1.7 million conflict-affected people. Most had been displaced since the initial outbreak of hostilities in south-east Ukraine in 2014. There were also 35,000 stateless persons and 5,000 refugees and asylum

seekers, mainly from Afghanistan, whose need of UNHCR’s assistance is expected to become only more acute in the unfolding situation.

There are two main groups now identified for assistance: IDPs inside Ukraine, and refugees from Ukraine who have sought safety abroad, the majority of whom are women and children. The Humanitarian Country Team (HCT) projects that the military offensive could displace up to 6.7 million people within Ukraine, 4.3 million of whom will need life-saving humanitarian assistance.

Under this **Supplementary Appeal**, UNHCR will assist **2.1 million IDPs** for an initial period of **three months**, in line with the timeline of the Humanitarian Flash Appeal. As part of the HCT, UNHCR has taken steps to ensure the safety and security of its staff, and those of its partners, so as to stay and deliver protection, shelter, core relief

<sup>1</sup> Newly displaced within Ukraine in the three months from the start of the military offensive.  
<sup>2</sup> Ukrainian refugees displaced in the six months from the start of the military offensive.

items and cash to meet basic needs. UNHCR also declared a Level 3 emergency in Ukraine on 25 February 2022, signalling an exceptional whole-of-UNHCR response to the crisis.

This appeal will also assist **2.4 million refugees**. Within 10 days of the start of the military offensive, more than **1.5 million refugees** had arrived in neighbouring Hungary, the Republic of Moldova, Poland, Romania and Slovakia. Some continued onward to other European countries and beyond. UNHCR estimates that over **4 million refugees** may flee Ukraine to seek safety in the **six months** from the military offensive. Due to the circumstances of the crisis, the majority of refugees are women and children.

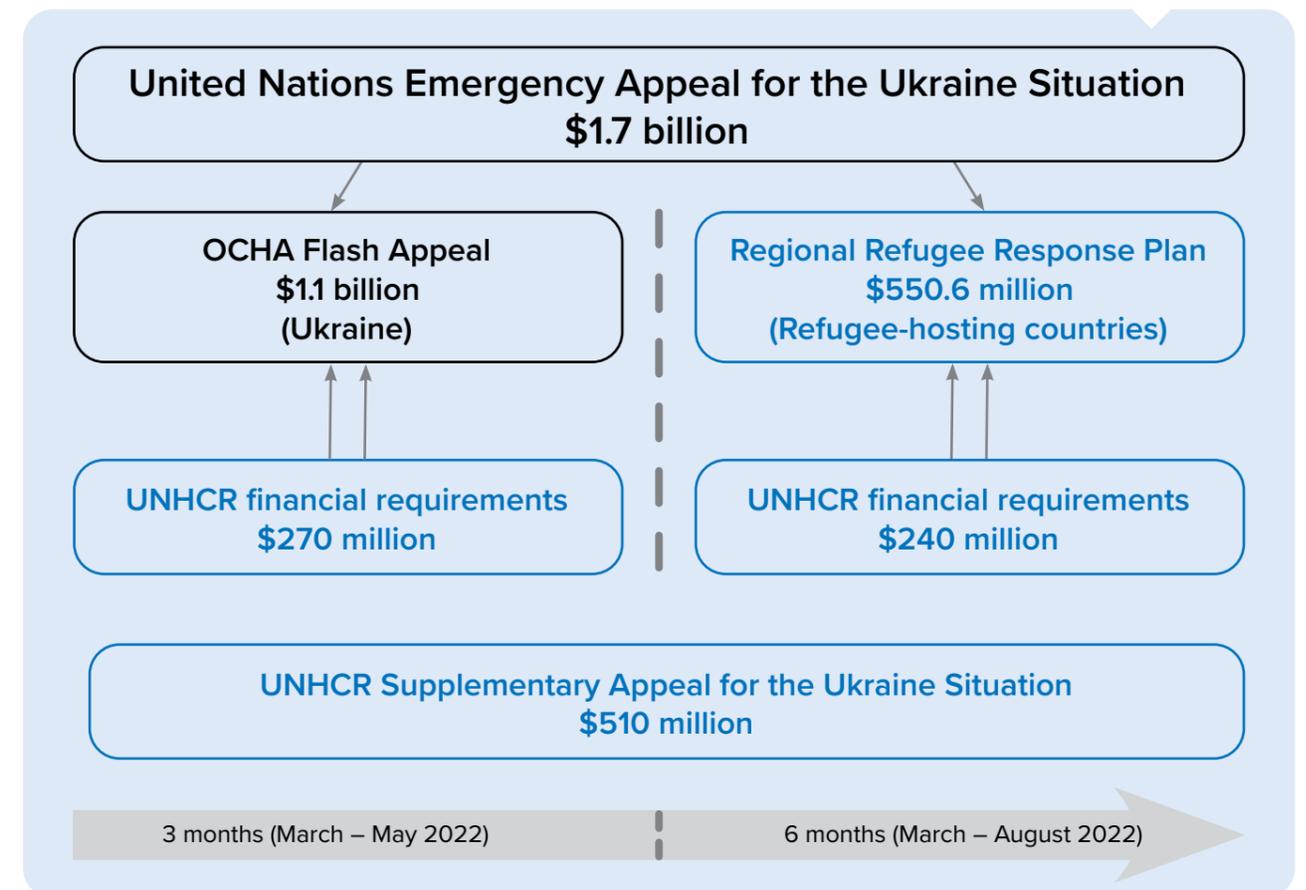
On 25 February, UNHCR declared a Level 2 emergency in the Republic of Moldova, Poland,

Romania, Slovakia and other affected countries to reinforce its refugee operations.

### Funding requirements

UNHCR is urgently seeking an initial **\$510 million** for the humanitarian response outlined in this Supplementary Appeal.

Inside Ukraine, UNHCR’s additional financial requirements for three months are **\$270 million**. In addition, depending on the scale of the refugee outflow and the response of countries in the region, UNHCR will require **\$240 million** for six months’ response in Hungary, the Republic of Moldova, Poland, Romania, Slovakia and other affected countries. UNHCR appeals to the donor community to support people in dire need in Ukraine and in the neighbouring countries at this critical moment.



## UNHCR's presence in the countries concerned

UNHCR has offices in six locations in Ukraine and a presence in Belarus, Hungary (Multi-Country Office), Poland, Romania and the Russian Federation. Slovakia and the Republic of Moldova are covered by the Hungary Multi-Country Office, and surge teams have been deployed to support the emergency response. Over 121 additional staff will reinforce respective country offices, including at least 37 already deployed and 10 staff working remotely in light of the emergency context.



The Global Focus situation page for the Ukraine Situation can be found [here](#).



UNHCR staff at the Budomierz border crossing point in Poland distribute food, hygiene materials and other items which were brought by volunteers | © UNHCR/Valerio Muscella



Trucks loaded with core relief items for the Ukraine emergency depart from UNHCR's warehouse in Athens heading for Moldova and Poland | © UNHCR/Socrates Baltagiannis

## UNHCR's response to date

In **Ukraine**, despite ongoing hostilities, UNHCR remains operational and is making its prepositioned stocks of core relief items available to be distributed in various locations across the country. These items include blankets, kitchen sets, jerrycans and solar lamps. Thousands of items are also being prepared for dispatch to Ukraine from a newly established warehouse in Poland, with the first delivery of 6,000 blankets and 3,000 mattresses to the municipality of Lviv underway. In total, core relief items for **1.5 million people** have been mobilized from UNHCR global stockpiles while numerous in-kind donations of essential goods from private sector partners are being received for distribution to displaced people and to residents of hard-to-reach areas if safe passage can be established.

In western Ukraine, UNHCR is working with local authorities and partners to set up reception centres in places including Lviv and Uzhhorod. Meanwhile, partners are issuing vouchers for IDPs to buy essential goods and providing meals, including for people waiting in the queues.

UNHCR's cash team is setting up innovative ways to get emergency cash into people's hands. Cash assistance for individual protection is already underway based on pre-existing programmes. UNHCR and local partners have also rolled out UNHCR's protection monitoring tool which allows them to identify key protection risks and the urgent needs of the affected population. The main immediate needs identified so far comprise fuel, cash, food, medicines and shelter materials to reinforce bunkers.

UNHCR continues to work with partners on immediate response activities at the border

and in affected urban areas. This work focuses on distributing core relief items and food for IDPs, setting up heated areas at the border, and providing information and legal counselling through various channels.

UNHCR is working with the State Emergency Service of Ukraine to provide critical supplies for people sheltering from the conflict. Despite the extremely challenging situation, UNHCR's partners have delivered water, bread and emergency shelter kits to households in villages in eastern Ukraine which have been severely affected by the military offensive.

In **Romania** and the **Republic of Moldova**, UNHCR is providing counselling and psychosocial support to new arrivals in reception centres and is working to scale up these services in all areas to respond to humanitarian needs. Access to information is a key priority. UNHCR and partners are providing information through dedicated 24-hour helplines, information leaflets, and have established "Help" websites in countries neighbouring Ukraine to ensure refugees have access to essential information in their country of asylum.

Women are always at a heightened risk of gender-based violence in situations of mass displacement, and the vast majority of refugees from Ukraine are women and children. Protecting them from gender-based violence is therefore crucial. In **Romania**, UNHCR is working with authorities to introduce a verification step for private offers of support to transport refugees from the border to address such protection concerns. Volunteers will now need to enrol with ID on the Government coordination platform before transporting refugees.

Generally, the most pressing needs reported at border crossing points include food, blankets, mattresses, sleeping bags, medical assistance and dissemination of information. UNHCR has prepositioned core relief items in the region and is working to enhance the reception capacity of neighbouring countries, including by establishing warehouses in **Poland** and the **Republic of Moldova**.

UNHCR's first humanitarian airlift arrived in the **Republic of Moldova** on 2 March with 8,000 thermal blankets, 2,400 of which were immediately transferred to the crossing point at Palanca – a village in the south of the Republic of Moldova near the border with Ukraine – and distribution to refugee arrivals began that day. Additional items, including baby kits, sleeping bags, family tents, hygiene items and solar lamps have been dispatched overland in a six-truck convoy from the UNHCR warehouse in Greece. UNHCR is setting up

warehousing and distribution capacity that will be operational shortly. UNHCR will hand over supplies to the Government for distribution to refugees.

UNHCR is assessing the feasibility of distributing emergency cash through bank cards to new arrivals in various countries including **Poland** and the **Republic of Moldova**. Unrestricted cash programmes are also planned in other affected frontline countries. In the **Republic of Moldova**, UNHCR is working with partners to start small-scale emergency cash distributions in a temporary placement centre, focusing on specific cases initially while the mechanism for larger-scale assistance is set up. To this end, UNHCR is in discussions with financial service providers and relevant authorities on establishing an electronic cash delivery system. A Cash Working Group, co-chaired by the Ministry of Health, Labour and Social Protection and UNHCR, has been set up to help coordinate the delivery of cash assistance.



An airlift from the United Arab Emirates to Republic of Moldova landed on 2 March 2022 with 8,000 blankets to be distributed to refugees arriving from Ukraine | © UNHCR/Anatol Matasaru

## Strategic priorities

- 1 Stay and deliver protection and life-saving assistance to internally displaced and conflict-affected people in Ukraine;
- 2 Support host countries in ensuring every refugee and asylum seeker from Ukraine has access to safety and international protection, in compliance with the principle of non-refoulement;
- 3 Support host countries' provision of humanitarian assistance for refugees and other people of concern fleeing from Ukraine, with a specific focus on the most vulnerable, including mental health needs;
- 4 Facilitate a whole-of-society response from the outset, in order to support the search for solutions for the refugees from Ukraine; and
- 5 Fulfil cluster-leading responsibilities in Ukraine and ensure effective coordination of the regional refugee response.



## Planned activities and implementation

**Ukraine |** UNHCR will support the authorities registering IDPs to quickly identify individuals with specific needs – including unaccompanied children, elderly persons and individuals with disabilities or other specific needs – and enable the delivery of essential services. In addition, UNHCR will support the establishment of reception and transit centres where the initial needs of displaced people can be assessed and addressed. For the most vulnerable families, UNHCR will provide unrestricted cash assistance to meet urgent protection needs. Community groups run by IDPs and conflict-affected populations will be mobilized to contribute to protection monitoring, reception of IDPs and the dissemination of information on assistance and services available, including legal assistance, psychosocial support and social accompaniment. There will be a widespread need to protect the mental health of people affected by the conflict.

UNHCR will also focus on providing urgent humanitarian assistance, including emergency shelter repair kits to help protect destroyed homes from the elements. Emergency kits of core relief items have already been prepositioned and will be distributed. Each contains thermal blankets and sleeping mats, a plastic tarpaulin, jerrycans, buckets, kitchen sets and solar lamps. UNHCR will also provide cash for emergency shelter assistance.

As the lead of the Protection Cluster, UNHCR will also coordinate a protection monitoring exercise to identify key protection concerns of the forcibly displaced population and inform an evidence-based prioritization of assistance. Community feedback mechanisms are being strengthened to give the affected population a way to receive

critical information about UNHCR's assistance and partner programmes and to make suggestions and complaints.

**Cash assistance** aims to protect and empower refugees, asylum seekers and internally displaced people by enabling them to prioritize their immediate basic needs while reducing the risk of negative coping mechanisms. It also benefits the local economy and can contribute to peaceful coexistence with host communities. Where possible, UNHCR will support displaced and refugee families within Ukraine and in neighbouring countries with cash assistance programmes.

**In neighbouring countries |** UNHCR and 11 partners have developed a [Regional Refugee Response Plan](#) to coordinate the emergency response for refugee families who have fled Ukraine. The financial requirements for that plan, as articulated in this Supplementary Appeal, will fund UNHCR's life-saving assistance for refugees from Ukraine, especially the most vulnerable such as women and children, older persons and persons with disabilities, helping them to receive protection, basic services, core relief items, emergency shelter and cash assistance. The Regional Refugee Response Plan will be updated as necessary to take into account the rapidly evolving situation and consider the strengthened capacities of partners and local actors.

Where needed, UNHCR will work to expand the authorities' capacity to prevent or respond to gender-based violence and identify persons with specific needs. UNHCR will also reinforce national child protection systems and strengthen access to legal aid, mental health and psychosocial support for those suffering from trauma due to the displacement and exposure to violence. UNHCR

will also carry out regular protection monitoring activities and strengthen reception capacity and registration systems for the new arrivals.

In countries where it is required, UNHCR will provide emergency shelter and work with the authorities to establish temporary reception and/or transit facilities.



UNHCR staff at the Budomierz border crossing point in Poland distribute food, hygiene materials and other items which were brought by volunteers | © UNHCR/Valerio Muscella

## Critical needs by sector

The following assistance is planned to cover the most urgent needs of **2.1 million IDPs** within Ukraine and **2.4 million refugees** in refugee-hosting countries.

Within Ukraine	In refugee-hosting countries
 <b>Protection</b>	
<ul style="list-style-type: none"> <li>• Establishment of transit centres (TCs).</li> <li>• Protection monitoring.</li> <li>• Mobilization of IDP community-based groups.</li> <li>• Legal assistance, psychosocial support and social accompaniment to IDPs.</li> </ul>	<ul style="list-style-type: none"> <li>• Advocacy for access to territory and fair and fast border procedures.</li> <li>• Support establishment/improvement of reception capacity.</li> <li>• Support registration systems.</li> <li>• Capacity-building activities for the national authorities including:               <ul style="list-style-type: none"> <li>◦ Support for gender-based violence survivors (medical, psychosocial, legal, safety);</li> <li>◦ Mental health and psychosocial support:</li> </ul> </li> </ul>



Within Ukraine	In refugee-hosting countries
 <b>Shelter</b>	
<ul style="list-style-type: none"> <li>• Acute emergency shelter repair kits.</li> <li>• Cash assistance for emergency shelter and shelter repair.</li> </ul>	<ul style="list-style-type: none"> <li>• Support establishment/improvement of temporary reception and/or transit facilities.</li> </ul>
 <b>Basic needs</b>	
<ul style="list-style-type: none"> <li>• Distribution of emergency CRI kits.</li> </ul>	<ul style="list-style-type: none"> <li>• Prepositioning and distribution of emergency CRI kits in relevant countries.</li> <li>• Unrestricted cash grants for refugees, as required.</li> </ul>

预览已结束，完整报告链接和二维码如下：

[https://www.yunbaogao.cn/report/index/report?reportId=5\\_16340](https://www.yunbaogao.cn/report/index/report?reportId=5_16340)

