#### The Human Settlements Finance Systems Series

The report focuses on key aspects and innovative instruments/practices that are specific to Zimbabwe. The report is organized into five chapters. Chapter 1 focuses on the Macroeconomic and socio-political context of Zimbabwe. Chapter 2 focuses on "The Housing Conditions and Housing Market in Zimbabwe" citing the history and development of the housing finance system in Zimbabwe in the pre- and post independence eras. This chapter provides an overview of the trends in housing as well as highlighting those mechanisms that achieved the best results and which may need revisiting. Chapter 3, "Structure, Patterns, Trends Characteristics and Instruments of Housing Finance" reviews the technical aspects relating to housing finance in Zimbabwe. The chapter presents a review of existing sources of finance and their relative successes in providing housing for the home seeker. Chapter 4 outlines and evaluates the existing credit mechanisms against the background of the prevailing macroeconomic conditions in Zimbabwe. The last chapter outlines the constraints on housing finance and how these can be overcome in the short term and longterm. The report makes recommendations, which involve communities in housing delivery with a firm foundation in the housing cooperative movement and which has achieved a substantial amount of success in Zimbabwe. The report also recommends the active participation of civil society organisations as they have also demonstrated a capacity to employ participatory and rights based approaches in housing delivery.

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infohabitat@unhabitat.org www.unhabitat.org HOUSING FINANCE MECHANISMS in zim







# HOUSING FINANCE MECHANISMS In Zimbabwe

Nairobi, 2009



#### The Human Settlements Finance Systems Series

Housing Finance Mechanisms in Zimbabwe

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#### **FOREWORD**



At the dawn of this new urban era, UN-HABITAT research shows that by 2030, two-thirds of humanity will be living in towns and cities. We thus live at a time of unprecedented, rapid, irreversible

urbanisation. The cities growing fastest are those of the developing world. And the fastest growing neighbourhoods are the slums. Indeed, the global number of slum dwellers is now at or close to the 1 billion mark. Excessive levels of urbanization in relation to the economic growth have resulted in high levels of urban poverty and rapid expansion of unplanned urban settlements and slums, which are characterized by a lack of basic infrastructure and services, overcrowding and substandard housing conditions.

Yet housing and the services that should be provided with it are one of the most basic human needs. It is enshrined in various international instruments, including the Habitat Agenda. And reducing the number of slum dwellers around the world is a cornerstone of the Millennium Development Goals set to fight poverty around the world. So if we fail to achieve the Goals in towns and cities, we will simply fail to achieve them at all.

It was with this crisis in mind that the United Nations General Assembly decided in its resolution of 26 February 2002 to transform United Nations Commission on Human Settlements into a fully pledged programme. The General Assembly in its resolution called on

UN-HABITAT to take "urgent steps to ensure a better mobilization of financial resources at all levels, to enhance the implementation of the Habitat Agenda, particularly in developing countries." It also stressed "the commitments of member states to promote broad access to appropriate housing financing, increasing the supply of affordable housing and creating an enabling environment for sustainable development that will attract investment".

The Habitat Agenda recognizes that housing finance systems do not always respond adequately to the different needs of large segments of the population, particularly the vulnerable and disadvantaged groups living in poverty and low income people. It calls UNHABITAT to assist member states to improve the effectiveness, efficiency and accessibility of the existing housing finance systems and to create and devise innovative housing finance mechanisms and instruments and to promote equal and affordable access to housing finance for all people.

In our quest to reach as many people as possible, a cornerstone of our agency's new Medium-term Strategic and Institutional Plan is partnerships. We have no choice but to catalyze new partnerships between government and the private sector. This is the only way to finance housing and infrastructure at the required scale – the scale needed to stabilize the rate of slum formation, and subsequently reduce and ultimately reverse the number of people living in life-threatening slum conditions.

It is clear that in the coming 20 years, conventional sources of funds will simply be unavailable for investment at the scale required to meet the projected demand for housing and urban infrastructure. Many countries around the world continue to face deficits in public budgets and weak financial sectors. Local governments have started to seek finance in national and global markets, but this is only in its initial phase.

New mortgage providers have emerged, including commercial financial institutions and mortgage companies. But only middle and upper income households have access to such finance, while the poor are generally excluded. Although social housing is becoming less important in Europe and in countries with economies in transition, the need to provide shelter that is affordable to low income households still exists, including in developing countries.

This is why the exchange of information and knowledge on human settlements finance systems is so important. It is why it receives increased recognition in facilitating the development of human settlements finance systems and in turning knowledge into action for developing practical human settlements finance methods and systems for these pressing problems.

Our Human Settlements Finance Systems series documents the state, evolution and trends of human settlements finance in member states, and examines the factors and forces which drive the development of human settlements finance systems and the roles of different institutions and actors in shaping

the systems and trends, and reviews human settlements finance systems. It presents an interesting review of policies, instruments, processes and practices. It examines the strengths and weakness of these systems and practices, their relations to the housing sector and the broad economic and social sectors, and lessons learned from practices.

Indeed, the country review studies we present are a valuable resource for member States because it is a body of work that also shows how human settlements finance systems and models can be applied to local use and thus provide a wider range of options for human settlements finance. The series also serves as guidebooks for policy makers, practitioners and researchers who have to grapple daily with human settlements finance systems, policies and strategies.

And Giber how

Anna Tibaijuka,
Executive Director, UN-HABITAT
Under-Secretary-General of
the United Nations

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#### ABBREVIATIONS AND ACRONYMS

BP British Petroleum

CBO Community Based Organization

CBU Community Banking Unit

CBZ Commercial Bank of Zimbabwe

CBZ Commercial Bank of Zimbabwe

CDC Commonwealth Development Corporation

CEM Credit Enhancement Mechanism

CIDA Canadian International Development Agency

CM Credit Mechanism

COHRE The Centre on Housing Rights and Evictions

CSO Central Statistical Office

CZI Confederation of Zimbabwe Industries

DFID Department for International Development

DRC Democratic Republic of Congo

EU European Union

GLF General Loan Fund

GMB Grain Marketing Boarding

GOZ Government of Zimbabwe

GTZ Deutsche Gessellschaft fur Technische Zusammennarbeit

HGF Housing Guarantee Fund

HPZ Housing People of Zimbabwe

IASC Inter Agency Standing Committee

ILO International Labour Organization

IMF International Monetary Fund

IOM International Office of Migration

ISAL Internal Savings and Lending

MFI Multilateral Financial Institutions

MLGNH Ministry of Local Government and National Housing

MLGRUD Ministry of Local Government, Rural and Urban Development

MOF Ministry of Finance

MPCNH Ministry of Public Construction and National Housing

NGO Non Governmental Organization

NHF National Housing Fund

NIC Neighbourhood Improvement Committee(s)

NOCZIM National Oil Company of Zimbabwe

NRZ National Railways of Zimbabwe

OM/ORO Operation Murambatsvina/Operation Restore Order

PAZ Privatisation Agency of Zimbabwe

PDL Poverty Datum Line

PUPS Paid Up Permanent Shares

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