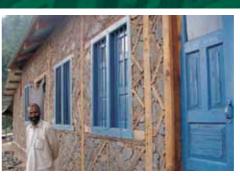
Evaluation Report 1/2013



EVALUATION OF UN-HABITAT'S ROLE IN POST-DISASTER RECOVERY, RECONSTRUCTION AND DEVELOPMENT IN PAKISTAN, 2005-2012











DECEMBER 2013

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ABBREVIATIONS AND ACRONYMS

ADB	Asian Development Bank	INGO	International NGO
АНКМТ	Akhter Hameed Khan Memorial Trust	IOM	International Organization for Migration
AJK	Azad Jammu and Kashmir	Japan-ODA	Japan Overseas Development
AKRSP	Aga Khan Rural Support Programme	KOICA	Authority Korean International
BASF	German chemical company		Cooperation Agency
ССВ	Citizens' Community Board	KP	Khyber Pakhtunkhwa
CERF	Central Emergency Response Fund	LIMS	Land Information Management System
CNIC	Computerized National Identity Card	MIS	Management Information System
CPM	Country Programme Manager	MOU	Memorandum of Understanding
CSO	Civil Society Organization	NESPAK	National Engineering Services
DCO	District Coordination Officer		Pakistan
DFID	Department for International Development (UK Aid)	NDMA	National Disaster Management Authority
DLRR	Digitization of Land Records	NGO	Non-Government Organization
	Revenue		No-Objective Certificate
DRM DRR	Disaster Risk Management Disaster Risk Reduction	NORCAP	Norwegian Capacity
ERRA			(capacity-building experts)
LINA	Rehabilitation Authority	NSET	Nepali National Society for Earthquake Technologies
ERWG	Early Recovery Working Group	NWFP	Northwest Frontier Province
ESWG	Emergency Shelter Working Group		(now Khyber Pakhtunkhwa)
FATA	Federally Administered Tribal Areas	OCHA	Office of the Coordinator for Humanitarian Affairs
GOP	Government of Pakistan	ODA	Overseas Development Assistance
GTZ	German Technical Assistance	OP-2	One UN Programme, Phase 2
HRC	Centres	OF-2 ORS	One-Room Shelter
		PDMA	Provincial Disaster Management
HSWG	Housing Sector Working Group		Authority
IASC-CT	Inter-agency Standing Committee - Country Team	PSFRP	Pakistan Settlements Flood Recovery Project
IDP	Internally Displaced Person		

P-WOPS	Pakistan Water Operators Partnerships	UNHCR	United Nations High Commission for Refugees
RAHA	Refugee-Affected and Hosting Areas Programme	UNICEF	United Nations Children's Emergency Fund
ROAP	UN-Habitat Regional Office for Asia and the Pacific	UNISDR United Nations Office for Disaster Risk Reduction	
SDC Swiss Development Cooperation			(Secretariat of the International Strategy for Disaster Risk Reduction)
SPA	Strategic Programme Area	UNRC	United Nations Resident
UNCT	United Nations Country Team	UNIC	Coordinator
UNDP	United Nations Development	VO	Village Organization
	Programme	WASH	Water, Sanitation and Hygiene
UNESCAP	United Nations Economic Commission for Asia and the Pacific	WWF	World Wildlife Fund
		YAP	Youth Action for Pakistan
UNESCO	United Nations Educational and		

Scientific Organization

EXECUTIVE SUMMARY

I. INTRODUCTION

UN-Habitat has a broad record of achievement in Pakistan, beginning with the response to the earthquake of 2005 and extending through the floods of 2012. In addition to the sizeable disaster response that focused on massive housing and infrastructure reconstruction programmes in cooperation with Government agencies, it also handled a varied portfolio of more than 50 projects that dealt with land rights, basic services, sustainable urbanization and digitization of land data.

This evaluation aims to provide the organization and its stakeholders with a greater understanding of UN-Habitat's role in post-disaster recovery, reconstruction and development in Pakistan, through an independent assessment of its achievements, lessons and challenges and opportunities.

The evaluation is focused on the major programmes of the past few years, namely support for settlements flood recovery, rehabilitation of community infrastructure and facilities, and a One UN project, as examples of interventions. The evaluation assesses the performance of UN-Habitat based on a general overview of other project activities during the period.

II. METHODOLOGY

The evaluation involved document review, followed

Earthquake Response

UN-Habitat gained a reputation as a competent technical partner for the Government of Pakistan and peer agencies after a 7.5 magnitude earthquake hit the regions of the Northwest Frontier Province and Azad Jammu and Kashmir with disastrous results.¹ Three and a half million people were affected over a 30,000 sq. km. area, with 75,000 persons killed and more than 600,000 homes destroyed².

Nearly-inaccessible terrain and a harsh winter climate made recovery efforts difficult. The Government created a specialized agency, the Earthquake Reconstruction and Rehabilitation Authority, backed with military resources, to assess needs and lead the recovery. This partnership proved successful, leading the Government, donors, and technical experts to agree to a reconstruction process based on ownerbuilt homes in rural areas.³

In 2008, it also took over the inspection regime from the Pakistani Army, to insure homeowners were paid in instalments according to their compliance with the earthquake resistant building guidelines. In cooperation with the Army, UN-Habitat field staff inspected more than 92,000 of the 430,000 homes which were rebuilt, approving them for completion certificates.⁴ Those beneficiaries are recorded in a database set up by the UN-Habitat Pakistan Office's IT unit.

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