



EVALUATION OF UN-HABITAT'S ROLE IN POST-DISASTER RECOVERY, RECONSTRUCTION AND DEVELOPMENT IN PAKISTAN, 2005-2012



Evaluation of UN-Habitat's Role in Post-Disaster Recovery, Reconstruction and Development in Pakistan, 2005-2012

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ABBREVIATIONS AND ACRONYMS

ADB	Asian Development Bank	INGO	International NGO
AHKMT	Akhter Hameed Khan Memorial Trust	IOM	International Organization for Migration
AJK	Azad Jammu and Kashmir	Japan-ODA	Japan Overseas Development Authority
AKRSP	Aga Khan Rural Support Programme	KOICA	Korean International Cooperation Agency
BASF	German chemical company	KP	Khyber Pakhtunkhwa
CCB	Citizens' Community Board	LIMS	Land Information Management System
CERF	Central Emergency Response Fund	MIS	Management Information System
CNIC	Computerized National Identity Card	MOU	Memorandum of Understanding
CPM	Country Programme Manager	NESPAK	National Engineering Services Pakistan
CSO	Civil Society Organization	NDMA	National Disaster Management Authority
DCO	District Coordination Officer	NGO	Non-Government Organization
DFID	Department for International Development (UK Aid)	NOC	No-Objective Certificate
DLRR	Digitization of Land Records Revenue	NORCAP	Norwegian Capacity (capacity-building experts)
DRM	Disaster Risk Management	NSET	Nepali National Society for Earthquake Technologies
DRR	Disaster Risk Reduction	NWFP	Northwest Frontier Province (now Khyber Pakhtunkhwa)
ERRA	Earthquake Reconstruction and Rehabilitation Authority	OCHA	Office of the Coordinator for Humanitarian Affairs
ERWG	Early Recovery Working Group	ODA	Overseas Development Assistance
ESWG	Emergency Shelter Working Group	OP-2	One UN Programme, Phase 2
FATA	Federally Administered Tribal Areas	ORS	One-Room Shelter
GOP	Government of Pakistan	PDMA	Provincial Disaster Management Authority
GTZ	German Technical Assistance	PSFRP	Pakistan Settlements Flood Recovery Project
HRC	Housing Reconstruction Centres		
HSWG	Housing Sector Working Group		
IASC-CT	Inter-agency Standing Committee - Country Team		
IDP	Internally Displaced Person		

P-WOPS	Pakistan Water Operators Partnerships	UNHCR	United Nations High Commission for Refugees
RAHA	Refugee-Affected and Hosting Areas Programme	UNICEF	United Nations Children's Emergency Fund
ROAP	UN-Habitat Regional Office for Asia and the Pacific	UNISDR	United Nations Office for Disaster Risk Reduction (Secretariat of the International Strategy for Disaster Risk Reduction)
SDC	Swiss Development Cooperation		
SPA	Strategic Programme Area	UNRC	United Nations Resident Coordinator
UNCT	United Nations Country Team		
UNDP	United Nations Development Programme	VO	Village Organization
UNESCAP	United Nations Economic Commission for Asia and the Pacific	WASH	Water, Sanitation and Hygiene
		WWF	World Wildlife Fund
UNESCO	United Nations Educational and Scientific Organization	YAP	Youth Action for Pakistan

EXECUTIVE SUMMARY

I. INTRODUCTION

UN-Habitat has a broad record of achievement in Pakistan, beginning with the response to the earthquake of 2005 and extending through the floods of 2012. In addition to the sizeable disaster response that focused on massive housing and infrastructure reconstruction programmes in cooperation with Government agencies, it also handled a varied portfolio of more than 50 projects that dealt with land rights, basic services, sustainable urbanization and digitization of land data.

This evaluation aims to provide the organization and its stakeholders with a greater understanding of UN-Habitat's role in post-disaster recovery, reconstruction and development in Pakistan, through an independent assessment of its achievements, lessons and challenges and opportunities.

The evaluation is focused on the major programmes of the past few years, namely support for settlements flood recovery, rehabilitation of community infrastructure and facilities, and a One UN project, as examples of interventions. The evaluation assesses the performance of UN-Habitat based on a general overview of other project activities during the period.

II. METHODOLOGY

The evaluation involved document review, followed

Earthquake Response

UN-Habitat gained a reputation as a competent technical partner for the Government of Pakistan and peer agencies after a 7.5 magnitude earthquake hit the regions of the Northwest Frontier Province and Azad Jammu and Kashmir with disastrous results.¹ Three and a half million people were affected over a 30,000 sq. km. area, with 75,000 persons killed and more than 600,000 homes destroyed².

Nearly-inaccessible terrain and a harsh winter climate made recovery efforts difficult. The Government created a specialized agency, the Earthquake Reconstruction and Rehabilitation Authority, backed with military resources, to assess needs and lead the recovery. This partnership proved successful, leading the Government, donors, and technical experts to agree to a reconstruction process based on owner-built homes in rural areas.³

In 2008, it also took over the inspection regime from the Pakistani Army, to insure homeowners were paid in instalments according to their compliance with the earthquake resistant building guidelines. In cooperation with the Army, UN-Habitat field staff inspected more than 92,000 of the 430,000 homes which were rebuilt, approving them for completion certificates.⁴ Those beneficiaries are recorded in a database set up by the UN-Habitat Pakistan Office's IT unit.

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