

The Male Latex Condom

Specification and Guidelines for Condom Procurement

2003



World Health
Organization



Department of Reproductive Health and Research
Family and Community Health
World Health Organization

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This guide has been funded by the World Health Organization (WHO), the United Nations Population Fund (UNFPA), the Joint United Nations Programme on HIV/AIDS (UNAIDS) and Family Health International (FHI).

Printed in the United States of America

WHO Library Cataloguing-in-Publication Data

World Health Organization.

The male latex condom : specification and guidelines for condom procurement : 2003.

1.Condoms – supply and distribution 2.Condoms – standards 3.Quality control 4.Product packaging – standards 5.Contraceptive devices, Male 6.Sexually transmitted diseases – prevention and control 7.HIV infections – prevention and control I.Title II.UNAIDS

ISBN 92 4 159127 7

(NLM classification: WJ 710)

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HELP-LINE

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We will help you find the right answer.

ACKNOWLEDGEMENTS

These guidelines are a result of review of the latest available evidence and an extensive consultative consensus-building process with individuals that represent the interests of manufacturing industries, the International Organization for Standardization (ISO), testing laboratories, national regulatory boards, research institutes, bulk procurement agencies, social marketing companies, international agencies and nongovernmental organizations, consumer groups, and family planning and HIV/AIDS prevention programme managers.

The World Health Organization, Department of Reproductive Health and Research (WHO/RHR), the United Nations Population Fund (UNFPA), the Joint United Nations Programme on HIV/AIDS (UNAIDS) and Family Health International (FHI) have jointly funded and published this document and would like to gratefully acknowledge:

- Co-authors and WHO/RHR Technical Review Team: Margaret Usher-Patel, Scientist, WHO/RHR; Eli J. Carter, Director, Product Quality and Compliance Department, FHI; Dennis Blairman, Condom Programming Consultant, Department for International Development, UK; Dr. John Gerofi, Managing Director, Enersol Laboratories; Todd Dickens, Procurement Officer, Program for Appropriate Technology in Health (PATH); Dr. William Potter, Independent Consultant; Yasmin Chandari, Regional Logistics Adviser, John Snow, Inc., Deliver Project, Kenya.
- Dr. Paul Van Look, Director, WHO/RHR; Dr. Isabel Dezoya, Director, WHO/HIV/Prevention (WHO/PRV/HIV); and members of the WHO/RHR internal working group on condom programming: Natalie Broutet, Mary Broderick, Bidia Deperthes, Peter Fajans, Tim Farley, Kevin O'Reilly and Berhard Schwartlander.
- Dr. Suman Mehta, Chief, HIV/AIDS Branch, UNFPA, and members of the Inter-Agency Working Group on Condom Programming for HIV/AIDS Prevention: Anne Fabiani, UNFPA; Bonga Lainjo, UNFPA; Lynn Collins, UNFPA; Jagdish Upadhyaya, UNFPA; Patrick Friel, UNFPA; Eli J. Carter, FHI; Aurora Mendoza, UNAIDS; Nicola Bull, UNICEF; Carl Hawkins, USAID; Margaret Usher-Patel, WHO/RHR; Joanne Epp, World Bank; and Yolanda Taylor, World Bank.
- Dr. Doyin Oluwole, Director, Family and Community Health, WHO Regional Office for Africa (WHO/AFRO); Dr. Welile Shasha, WHO Liaison Office, Pretoria, South Africa; and Dr. Helen Reese, Director, Reproductive Health and Research Unit (RHRU), WHO/Collaborating Centre, Department of Obstetrics and Gynaecology; and Chris Hani Baragwanath Hospital, Soweto, Africa, for hosting the Informal Technical Consultation in South Africa.
- Dr. Dato' HJ Zainal Bin Dahalan, Honourable Deputy Minister of Science and Technology, Malaysia; Dr. Tan Sri Dato' Ir, Chairman of the Malaysian Standards and Accreditation Council, Malaysia; and members of the Malaysian National Committee on Technical Committee 157 for hosting the informal consultation to review the revised *Specification* with country representatives attending the 19th Meeting of ISO Technical Committee 157.
- The Secretariat and delegates of the ISO Technical Committee 157 — Mechanical Contraceptives.
- The U. S. Agency for International Development.

WHO and partners would also like to thank experts who so freely contributed their time and expertise during the extensive review process:

Andrew Douglas, Medical Devices Standard Officer, Health Canada; Akinremi Dada, Deputy Director, Federal Ministry of Health, Nigeria; Andrew Kosia, Regional Adviser, Reproductive Health, WHO/AFRO; Bunmi Makinwa, Team Leader, Inter-country Team for Eastern and Southern African, UNAIDS Pretoria, South Africa; C.S. Rajendra, Marketing Director, Ansell Healthcare, Inc.; David Whybrew, Quality Assurance and Inspection Services, Crown Agents, United Kingdom; Dominic Haynes Mwakangale, Chief Quality Assurance Officer/Head Textile Leather LAB, Tanzania Bureau of Standards; Du Toit Volschenk, Manager Condom Testing Laboratory, South African Bureau of Standards; Gloria Quansah-Asare, Family Planning Coordinator, Ministry of Health, Ghana; Ian Matondo, Group Coordinated Healthcare Executive, Premier Service Medical Aid Society, Zimbabwe; J. Timothy Johnson, Project Director, Division of Reproductive Health, Centers for Disease Control and Prevention (CDC), Atlanta, United States of America; Jakub Srebro, APOTEKET AB, Sweden; Jennifer Smith, Head of Department, Reproductive Health and Research Unit, Durban, South Africa; John C. Wilson, Logistics Advisor, National Department of Health, Pretoria, South Africa; John Crowley, Health Development Office Director, USAID, Pretoria, South Africa; K. Sivakumar, Vice President, TTK LIG Ltd., India; K.H. Heo, UNIDUS Corporation, South Korea; Karla Bonner, Director, Procurement and Logistics, Population Services International, United States of America; Kim Dickson Tetteh, Regional Development Director, Reproductive Health and Research Unit; Chris Baragwanath Hospital, Soweto, South Africa; Lewis Ndhlovu, Country Director, Population Council, Johannesburg, South Africa; Lillie Thomas, Vice President, Custom Services International, Inc., United States of America; Li Yan Qiu, Deputy Director General, China Contraceptive Supply and Development Center, China; Maria Cristina Bo, Technical Manager, Instituto Nacional De Tecnologia, Brazil; Michael Fox, Consultant; M.S. Hong, UNIDUS Corporation, South Korea; Nick White, SSL International, United Kingdom; Philip Kestelman, Consultant, United Kingdom; Peter Stagge, MPA Darmstadt, Germany; Pulane Tlebere, MCH/RH Focal Point, WHO, South Africa; S. Mokkapati, Deputy Director, ICRM, India; Scott Hart, Director Quality Assurance and Inspection Services, Crown Agents, United Kingdom; Siripan Damrongsuntorndeche, Senior Pharmacist, Medical Device Control Division, Food and Drug Administration, Thailand; S. R. Panikar, General Manager, Hindustan Latex, India; Wimonwan Witayapiboon, Senior Pharmacist, Medical Device Control Division, Food and Drug Administration, Thailand; Yoshiaki Kawaguchi, Medical Devise Production Division, Sagami Rubber Industries, Japan; Klaus Richter, Richter Rubber Technology, Malaysia.

FOREWORD

The Joint United Nations Programme on HIV/AIDS (UNAIDS) estimates that every day approximately 14,000 people become infected with the human immunodeficiency virus (HIV) that causes AIDS, and the vast majority are infected through sexual intercourse¹. In 2002, over 40 million people were living with HIV or AIDS. Of these individuals, nearly 50% are women and one-third are between 15 and 24 years of age. The World Health Organization (WHO) estimates that globally there are 340 million preventable and curable sexually transmitted infections (STIs) annually². The number of people infected with STIs grows larger every year.

Yet there is compelling evidence that male latex condoms, when used consistently and correctly, protect against unwanted pregnancy and the transmission of HIV³. Condoms also protect against several other STIs, although the level of protection has not been quantified for each specific STI⁴. Male latex condoms may be less effective in protecting against STIs that are transmitted by skin-to-skin contact, since the infected areas may not be covered by the condom⁴.

Promotion of condom use is an essential component of any HIV/STI prevention and care programme. Evidence confirms that the successful promotion of condom use as part of a comprehensive HIV prevention programme focused on behaviour change is effective in reducing HIV⁵.

A condom is a simple, low-cost device, but it has to meet demanding performance requirements. The technology used to manufacture condoms has not changed significantly over the last ten years. However, the quality of the product has been considerably improved by better process control and more stringent standards of production.

Natural rubber latex condoms are made in large quantities (many billions per year). Rubber latex is a raw material that can be subject to variable quality depending upon a number of factors including the location of the plantation, seasonal and climatic changes, and the procedures used to concentrate the latex. The manufacturing process is complex, requiring strict process-control procedures and quality assurance measures. If the correct quality and quality control procedures are followed, the latex is converted into a condom that offers an excellent combination of thinness, strength and elasticity.

The purchase of poor-quality condoms will adversely affect every aspect of condom promotion and programming. Not only is it a waste of limited budgetary resources, but also it damages the credibility of the one inexpensive device that has been proven to prevent the transmission of HIV. It is therefore important for policy-makers, programme managers, providers, and procurement officers to know how to apply the essential elements of condom quality assurance to guarantee that a quality product is manufactured, purchased, promoted and distributed to the consumer. The same arguments apply equally to national regulatory bodies. The condom is an important medical device and needs to be regulated and controlled as such.

For more than 12 years, WHO, the United Nations Population Fund (UNFPA) and UNAIDS have taken the issue of condom quality very seriously. WHO, UNFPA and UNAIDS have worked with partners from donor, international and nongovernmental organizations; research institutions; the private sector, including the manufacturing community; testing laboratories; consumer groups; and the International Organization for Standardization (ISO) to advocate for the development of a new and rigorous quality assurance for the production, procurement

"There is compelling evidence that male latex condoms, when used consistently and correctly, protect against unwanted pregnancy and the transmission of HIV, the virus that causes AIDS."

UNAIDS. *Making Condoms Work for HIV Prevention: Cutting Edge Perspectives*. Draft, 2004.

and distribution of condoms. The manufacturing community has developed improved technologies, and research has generated more awareness of the type of quality assurance systems and laboratory tests needed to ensure that a quality product is manufactured and distributed. In February 2002 the latest version of the International Standard *ISO 4074:2002* for the manufacture of the natural rubber male latex condom was published.

The *Specification and Guidelines for Condom Procurement* was first published by WHO in 1989. It has been periodically updated to provide the latest information both on the capability of the condom industry to manufacture high-quality male latex condoms and the quality assurance procedures that must be followed to manufacture, procure and promote such a product.

Establishing standards and product specifications is a dynamic process that must be responsive to the outcome of research and new information. To ensure that this document reflects the latest available information, WHO, in collaboration with Family Health International, UNFPA and UNAIDS, has:

- Commissioned a review of the literature to determine the technical basis for the male latex condom specification.
- Commissioned a review of the literature to collate the latest available evidence on the efficacy and effectiveness of the male latex condom to prevent the transmission of STIs/HIV.
- Commissioned a review of the literature on available evidence on determining whether two sizes of condoms are sufficient for all potential needs.
- Convened an Informal Technical Consultation in collaboration with the WHO Africa Regional Office (WHO/AFRO) and the Reproductive Health Research Unit, Department of Obstetrics and Gynaecology, University of the Witwatersrand, Chris Hani Baragwanath Hospital, in Soweto, Johannesburg, South Africa, in May 2002. This meeting involved 32 participants, including representatives from bulk procurement agencies; international organizations and nongovernmental agencies; manufacturers; testing laboratories; programme managers from Thailand, China, South Africa, Ghana, Nigeria and Zimbabwe; and the national bureaus of standards of Tanzania and South Africa. The purpose of the meeting was to review the 1998 WHO publication *Specification and Guidelines for Condom Procurement* against the latest available information, programmatic experience and the newly published *ISO 4074:2002* standard. A report of the meeting is available from the documentation centre of WHO, Department of Reproductive Health and Research (WHO/RHR), (e-mail: rhrpublication@who.int) and will be published on the WHO/RHR web site (<http://www.WHO.int/reproductive-health>).
- Convened a meeting with delegates to the International Standardization Organization Technical Committee 157 (ISO/TC/157), who were responsible for the revision and publication of *ISO 4074 — Male Natural Latex Condom*. This meeting took place during the 19th annual meeting of the delegates to the ISO/TC/157 with support from the Malaysia Board Standards and Secretariat to the ISO. The meeting was held on 12 July 2002 in Kuala Lumpur, Malaysia, and involved 67 delegates representing manufacturers, testing laboratories, scientists and consumer groups from 19 countries. The purpose of this meeting was to review and receive comments on the revised *Model Specification* for the male latex condom in order to foster consensus and commitment to support the use of the *Model Specification* and recommended procurement procedures.
- Conducted an external review of the revised *The Male Latex Condom — Specification and Guidelines for Condom Procurement* between January and March 2003. The document was sent to 120 reviewers who represent the interests of bulk procurement agencies, international organizations and nongovernmental agencies, manufacturers, testing laboratories and programme managers. The response rate was 60%. Comments

were collated and reviewed by a small team of technical experts prior to undertaking the final revision of this document.

- Reviewed the *Model Specification* in June 2003 against the conclusions and recommendations made at the 20th annual meeting of delegates to the ISO/TC/157, who were responsible for the revision and publication of *ISO 4074 — Male Natural Latex Condom*, in Denver, Colorado, June 2003.

The Male Latex Condom — Specification and Guidelines for Condom Procurement is designed to provide a set of purchase specifications and procurement guidelines that ensures the highest level of safety consistent with high-volume purchases, the needs of different populations, harsh environmental conditions and the probability of less than ideal storage conditions. It is a guide to help policy-makers, and procurement and programme managers make the right decisions to procure, distribute and promote a quality product.

UNFPA will also publish jointly with WHO a complementary manual: *Condom Programming for HIV Prevention — An Operations Manual for Programme Managers*. This manual is designed to give programme managers a practical and specific seven-step approach to improve the effectiveness of existing condom programmes or create a new condom programme. An essential step in this process is obviously the logistics management cycle. The operations manual refers to the logistic management after condoms have been procured and arrive in-country. *The Male Latex Condom — Specification and Guidelines for Condom Procurement* details the application of the quality assurance measures required to manufacture, procure and receive in-country quality condoms.

To request documents, contact the Help-Line (HELPLINEcondomquality@fhi.org) or:

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This document will be available on the Web (<http://www.WHO.int/reproductive-health>) in early 2004.

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WHO has worked with many partners to generate the evidence and gain the consensus needed to recommend these procedures. The importance of following these guidelines cannot be overemphasized, as it addresses the issues related to the performance of condoms, the comfort

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