# ENABLING EFFECTIVE RESPONSES HIV IN PACIFIC ISLAND COUNTRIES

Options for Human Rights-Based Legislative Reform

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# CONTENTS

Executive Summary iv						
Acronyms	and Abbrev	iations	vii			
CHAPTER	1: INTRO	INTRODUCTION				
1.1	About	this document	1			
1.2	1.2 What is HIV? What is AIDS					
1.3	1.3 Why is addressing HIV important?					
1.4	The HI	The HIV pandemic HIV in the Pacific The importance of human rights Leading texts for a rights-based approach				
1.5	HIV in					
1.6	The im					
1.7	Leadin					
	Interna	tional Guidelines on HIV/AIDS and Human Rights	8			
	Handb	Handbook for Legislators				
Chapter 2:		oping National HIV/AIDS Strategies; aches to Law Reform uction	10			
2.2	Nation	National Framework				
2.3	Suppo	Supporting community partnerships				
2.4	Legisla	Legislative Reform Strategies				
*********	2.4.1	Factors influencing a National Legislative Reform Strategy	12			
	2.4.2	Various Pacific approaches	13			
	2.4.3	Examples from other countries	15			
	2.4.4	Legislative reform proposals	16			
Chapter 3:	Ensuri	Ensuring Public Health Laws Are Human Rights Compliant				
3.1	Releva	ant human rights	17			
3.2	Backg	Background				
3.3	Check	Checklist – Public Health law				

# CONTENTS

Chapte	er 4:	Crimin	al Laws And Correction Systems	39
	4.1	Releva	nt human rights	39
	4.2	Backgı	round	39 40
	4.3	Checkl	list – criminal law	
	4.4	Checkl	50	
Chapter 5:		Antidiscrimination And Protective Laws		53
	5.1	54		
	•••••	5.1.1	Relevant human rights	54
		5.1.2	Background	54
		5.1.3	Checklist – Anti-discrimination legislation	54
	5.2	Discrin	ninatory impact of laws affecting vulnerable populations	61
		5.2.1	Checklist – equality of legal status of vulnerable populations	61
		5.2.2	Women	62
		5.2.3	Children	74
		5.2.4	Men who have sex with men	75
	5.3	Sexual and reproductive health rights		80
	5.4	Privacy	82	
		5.4.1	Checklist - Privacy	82
	5.5	Employment		86
		5.5.1	Checklist - Employment	86
Chapte	er 6:	Access	s To Prevention, Treatment, Care And Support	89
	6.1	Checklist		89
	6.2	Access	89	
	6.3	Access	s to treatment	93
		6.3.1	Taxes and duties on drugs	95
		6.3.2	Patents and compulsory licensing	96
		6.3.3	Exceptions to exclusive patent rights	103
		6.3.4	Data exclusivity	105
		6.3.5	False cures	106
	6.4	Quality of HIV tests and condom		
	6.5	Ethical	research	109

# CONTENTS

Chapter 7:	Enforcement		110
7.1	Crimin	Criminalisation	
7.2	Constitutional law Other non-criminal remedies		112
7.3			113
7.4	Using enforcement mechanisms		115
***************************************	7.4.1	Choice of forum	115
	7.4.2	Right to commence proceedings	115
	7.4.3	Timing of action	116
	7.4.4	Outcomes	116
Chapter 8:	Towards An Enabling Environment		118
Bibliography			119

## EXECUTIVE SUMMARY

UNDP Pacific Centre, the Pacific Regional Rights Resource Team and UNAIDS jointly commissioned a legislative review of HIV, Ethics and Human Rights in 15 Pacific Island Countries — Cook Islands, Fiji, Federated States of Micronesia, Kiribati, Marshall Islands, Niue, Nauru, Palau, Papua New Guinea, Samoa, Solomon Islands, Tokelau, Tonga, Tuvalu and Vanuatu. The review was conducted from 2007-2009 and formed the basis for this report.

This report presents options for human rights-based legislation for the prevention and management of HIV, for protecting those already infected and those particularly affected by or vulnerable to HIV, and ensuring that people living with HIV can continue to live useful and productive lives. It has been designed specifically for the Pacific, taking into account the particular cultural contexts, constraints and opportunities presented in Pacific Island Countries.

#### This report includes —

- some facts and considerations about HIV, why it is different from other diseases, and its effect on society;
- an explanation of the features and importance of a human rights-based approach to the HIV epidemic;
- a discussion of the traditional public health approach to disease management found in the public health laws of many Pacific countries today;
- a discussion of why a human rights-based approach is preferable to the traditional public health approach for responding to HIV;
- a discussion of various legislative reform strategies, taking into account the variety of existing legislative environments which may be the subject of reforms in the Pacific; and
- examples of implementation and enforcement mechanisms for potential new laws.

The main purpose of this report is to promote an enabling legal environment for the response to HIV. An enabling environment is one which supports effective HIV prevention, treatment, care, and support initiatives, through legislative and policy measures that —

- reduce and prevent HIV-related stigmatisation and discrimination;
- reduce the HIV vulnerability of marginalised groups, such as sex workers and men who have sex with men, by better respecting and protecting human rights;
- appropriately respond to the gendered dimensions of HIV
- decriminalise behaviours, such as sex work and homosexual sex, so as to enable more effective HIV prevention, care, treatment and support;
- establish an HIV testing regime which is voluntary and which ensures informed consent;
- protect individuals' confidentiality regarding their HIV status;
- facilitate access to HIV awareness and prevention information, materials, and services, as well as accessible, affordable and appropriate counselling, support services, care and treatment (including antiretroviral and other medicines);
- avoid using the criminal law or other coercive legal measures in ways that are counter-productive in dealing with conduct that transmits or risks transmitting HIV and uses general criminal law provisions that exist rather than introducing or using HIV specific sanctions.

## EXECUTIVE SUMMARY

The options presented in this report are consistent with international commitments made by the UN General Assembly in the Declaration of Commitment on HIV/AIDS (2001) and the Political Declaration on HIV/AIDS (2006). The options also follow best practice set out in HIV/AIDS and Human Rights: International Guidelines (the International Guidelines) and Handbook for Legislators on HIV/AIDS, Law and Human Rights (the Handbook for Legislators).

The International Guidelines have been prepared by UNAIDS in conjunction with the Office of the UN High Commissioner for Human Rights, and the Handbook in collaboration with the Inter-Parliamentary Union. Both resources are aimed to assist legislators and policy-makers to understand how human rights standards apply in the area of HIV and AIDS. The resources help identify specific, concrete measures that should be undertaken by states, domestically and internationally, to reflect those standards in legislation, policy and practice.

The options presented draw on examples of laws that have content that reflect good practices from the Pacific and other regions. The focus of this paper is on the content of laws and policies, rather than the processes used to develop them, which are beyond the scope of this publication. However, it is recognised that the process used to develop and implement law reform is equally important, and equally requires the observation of all human rights (civil and political, economic, social, and cultural), and the fundamental freedoms of all people, in accordance with international human rights standards.

This report provides Pacific Island countries with a resource which will enable them to think ahead, to learn from the experiences of other countries, and to implement a human rights-based approach in responding to HIV that guarantees safety, security and dignity for all.

Notes on terminology and spelling:

- 1. The terminology associated with HIV has undergone many changes since HIV was first detected over two decades ago, and in all likelihood will continue to do so. For some time, the term HIV/AIDS was used to indicate generally the human immunodeficiency virus, and the acquired immunodeficiency syndrome which it produces. Now that the onset of AIDS can be suppressed or significantly delayed with appropriate medication, and people are living long and productive lives with fewer manifestations of disease, the simple term HIV has gained favour. In this document, HIV is used unless it is not appropriate, or a quotation is used which employs other terminology.
- 2. Standard Anglo-Australian spelling has been used except where direct quotes are taken from documents using other variants.

### **ACKNOWLEDGEMENTS**

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#### The Suva Declaration on HIV/AIDS by Pacific Parliamentarians (2004)

We the Pacific Parliamentarians will review, reform and enact appropriate legislation that:

- encourages and facilitates legislative actions within our governments and constituencies, including the establishment of appropriate Parliamentary Committees to spearhead the fight against HIV/AIDS;
- promotes economic independence, equal access to resources and opportunities and a life free of stigma, violence and discrimination of the most vulnerable groups in our communities, particularly women and girls, the young and the disadvantaged;
- reinforces universal human rights legislation to protect and ensure the dignity of people living with HIV/AIDS;
- promotes an integrated response to HIV/AIDS that takes into account the interrelation between Sexual Rights and Reproductive Health Rights and prevention of HIV/AIDS and strategies that specifically focus on women and girls;
- protects in the workplace the rights of people living with HIV/AIDS and those at greatest risk of HIV/AIDS, taking into account established international guidelines on HIV/AIDS in the workplace; and further protects the rights of people in the communities and other settings.

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