

## THIRD DIVISION

**[ A.M. No. RTJ-14-2385 [Formerly A.M. No. 14-4-115-RTC], April 20, 2016 ]**

**OFFICE OF THE COURT ADMINISTRATOR, PETITIONER, VS.  
JUDGE ROMEO B. CASALAN, [FORMERLY A.M. NO. 14-4-115-RTC  
(REPORT ON THE FINANCIAL AUDIT CONDUCTED IN THE  
REGIONAL TRIAL COURT [RTC], BRANCHES 13 AND 65, CULASI  
AND BUGASONG, ANTIQUE)], RESPONDENT.**

### DECISION

**PERALTA, J.:**

This administrative matter arose from the judicial audit and inventory of cases conducted on August 7 and 8, 2012 in the Regional Trial Court (RTC) of Culasi, Antique, Branch 13 and the RTC of Bugasong, Antique, Branch 65, both presided over by the Hon. Romeo B. Casalan as regular judge and acting presiding judge, respectively.

In a Memorandum<sup>[1]</sup> dated August 30, 2012, the Judicial Audit Team of the Office of the Court Administrator (OCA) reported that as of August 8, 2012, Branch 13, the regular court of Judge Casalan, has a caseload of Two Hundred and Twelve (212) pending cases, comprising of Eighty-nine (89) criminal cases and One Hundred and Twenty-Three (123) civil and other cases. The team made the following findings and observations:

1. Fifteen (15) criminal cases and Thirty (33) civil and other cases are submitted for decision beyond the Ninety (90)-day reglementary period to decide them;
2. Four (4) criminal cases and Twenty-five (25) civil and other cases have pending motions/incidents which are submitted for resolution beyond the mandatory period to resolve them;
3. Six (6) criminal cases and Thirteen (13) civil and other cases have no further setting or action for at least One (1) month from the date of the last court action/setting;
4. A criminal case and a civil case have not been acted upon since the time the information and the complaint were filed in court;
5. Ten (10) cases have been pending in the docket of the court for 10 years or more; Seven (7) cases for Nine (9) years and 3 cases for Eight (8) years;
6. Case records do not contain an index of case events and are not

stitched;

7. Pleadings, orders, notices, minutes of court sessions, returns and other relevant papers or documents are not immediately attached to the case folders or *expediente*;

8. Some pleadings and court orders/issuances are merely inserted in the case folders;

9. Cases for Declaration of Nullity of Marriages are docketed as special civil action;

10. Leniency in granting postponements; and

11. Hearings are conducted only on the 1<sup>st</sup> 2 weeks of the month, while the 3<sup>rd</sup> and 4<sup>th</sup> weeks of the month are devoted to Branch 64, Bugasong, Antique and inhibited cases in Branches 10, 11 and 12 are heard on Mondays of the scheduled hearings in Branch 64.

In a Memorandum<sup>[2]</sup> dated August 28, 2012, the Judicial Audit Team of the OCA also reported that as of August 7, 2012, Branch 65, where Judge Casalan was designated as acting presiding judge, has a caseload of Two Hundred and Thirty-two (232) pending cases, comprising of One Hundred and Fifty-three (153) criminal cases and Seventy-nine (79) civil and other cases. The team then made the following findings and observations:

1. A criminal case and a civil case are submitted for decision beyond the 90-day reglementary period to decide them;

2. Fourteen (14) civil and other cases have pending motions/incidents which are submitted for resolution beyond the mandatory period to resolve them;

3. Eight (8) criminal cases and 14 civil and other cases have no further settings or actions for at least 1 month from the date of the last court action/setting;

4. A criminal case and Twelve (12) civil and other cases have not been acted upon since the time of filing;

5. Pleadings, orders, notices, minutes of court sessions, returns and other relevant papers or documents are not immediately attached/stitched to the case folders or *expediente* and not in the order of the date of the receipt or issuance thereof; and

6. Each and every page of the documents attached/stitched to the case folders are not paginated.

As a result of the foregoing judicial audit and inventory of cases, the OCA, through the said memoranda dated August 28 and 30, 2012, directed Judge Casalan to comply as follows:

1. To explain why the cases submitted for decision were not decided within the reglementary period, to decide the same within 2 months from notice, and to submit copies of such decisions;
2. To explain why the pending motions/incidents were not resolved within the mandatory period, to immediately resolve the same and submit copies of such resolutions;
3. To submit copies of the orders issued in cases with pending motions/incidents for resolution which were still within the mandatory period to resolve at the time of the audit;
4. To immediately act on the cases where no action has been made since the time of their filing, and submit copies of the actions thereon;
5. To direct the Officer-in-Charge to attach to the case records an index of case events, to stitch all case folders, and to docket cases for Declaration of Nullity of Marriage as an ordinary civil action;
6. To expedite the disposition of cases which have been pending in the docket of the court for eight years or more and to submit a quarterly report on the status of cases which have been pending in the court docket for 8 years or more, and to submit a quarterly report on the status of such cases; and
7. To strictly comply with Administrative Circular No. 76-2007 (*Submission of Semestral Docket Inventory Report*) and Administrative Circular No. 61-2001 (*Revised Rules, Guidelines, and Instructions on Accomplishing Monthly Report of Cases*), and to direct the Officer-in-Charge to amend the Monthly Report of Cases submitted to the Statistical Reports Division, Court Management Office.

In a letter<sup>[3]</sup> dated November 28, 2012, Judge Casalan requested an extension of two (2) months within which to comply with the memoranda, given the number of cases to be resolved in both courts.

On February 18, 2013, the OCA directed anew Judge Casalan to immediately comply with the memoranda, and reminded him that extensions will no longer be granted as the subject cases have been long overdue.

On September 30, 2013, the OCA directed Judge Casalan to explain his failure to submit copies of the decisions with regard to the audit conducted in Branch 13, RTC of Culasi, Antique, with a warning that the matter will be reported to the Court for the filing of appropriate administrative charges should he still fail to abide by the directives of the OCA.

Judge Casalan failed to comply with the OCA directives until he reached the mandatory retirement age of Seventy (70) years old on March 2, 2014.

In its Memorandum dated March 6, 2014, the OCA recommended that Judge Casalan be fined in the amount equivalent to three (3) months' salary at the time of his retirement for undue delay in the disposition of cases and for insubordination, to

be deducted from his retirement/gratuity benefits.

The OCA stressed that Judge Casalan's refusal to comply with the repeated directives in its memoranda is a show of disrespect not only to its authority over lower court judges and personnel, but also to the Court's lawful order and directive. It added that he has also been remiss in his duty to dispense justice without delay as required under the Constitution and Canon 6, Section 5 of the New Code of Judicial Conduct which provides that judges shall perform all judicial duties, including the delivery of reserved decisions efficiently, fairly and with reasonable promptness. In particular, the OCA found, thus:

The judicial audit conducted in his court in Branch 13 showed that Judge Casalan had fifty-three (53) cases submitted for decision, majority of which were already beyond the mandatory period to decide. He also had forty-one (41) cases with pending motions and incidents for resolution that were not resolved and nineteen (19) dormant cases. In Branch 64 where he was the acting presiding judge, four (4) cases were not decided and twenty-one (21) cases with pending motions were not resolved.

A review of the Monthly Report of Cases for the month of December 2013 of Branch 13, RTC, Culasi, Antique, showed that ten (10) out of the fifty-three (53) cases subject of the memorandum were decided. In Branch 64, RTC, Bugasong, the Monthly Report of Cases for September 2013 disclosed that Civil Case Nos. 0192 and 0182 have not yet been decided. Incidentally, Judge Antonio M. Natino of the RTC, Iloilo City, x x x. Iloilo is now the acting presiding judge of Branch 64, RTC, Bugasong, Antique.

The Court has stressed in a plethora of cases that the rules prescribing the time within which certain acts must be done or certain proceedings are mandatory for the orderly and speedy discharge of judicial business. Delay in the disposition of cases deprives the litigants of their right to speedy disposition of their cases and tarnished the image of the judiciary. Similarly, procrastination among members of the judiciary in rendering decisions and taking appropriate actions on the cases before them not only cause great injustice to the parties involved but also invite suspicion of ulterior motives on the part of the judge, in addition to the fact that it erodes the faith and confidence of our people in the judiciary, lowers its standards and brings it into disrepute.

We note that Judge Casalan had, for a time, presided over two (2) courts and was also designated by the Court to hear the inhibited cases in all the RTC branches in San Jose, Antique. However, his designations in other courts will not exonerate him from any administrative liability for delay because Judge Casalan should have requested for an extension of time to decide or asked for his relief to try and decide the inhibited cases in San Jose if he thinks that he could not handle his workload.

Consequently, it is clear that Judge Casalan should be administratively held liable under Section 9 (1) and Section 11 (b), Rule 140 of the Rules of Court and Section 5, Canon 6 of the New Code of Judicial Conduct for the Philippine Judiciary for undue delay in rendering a decision or order and for his defiance to comply with the OCA directives. These are